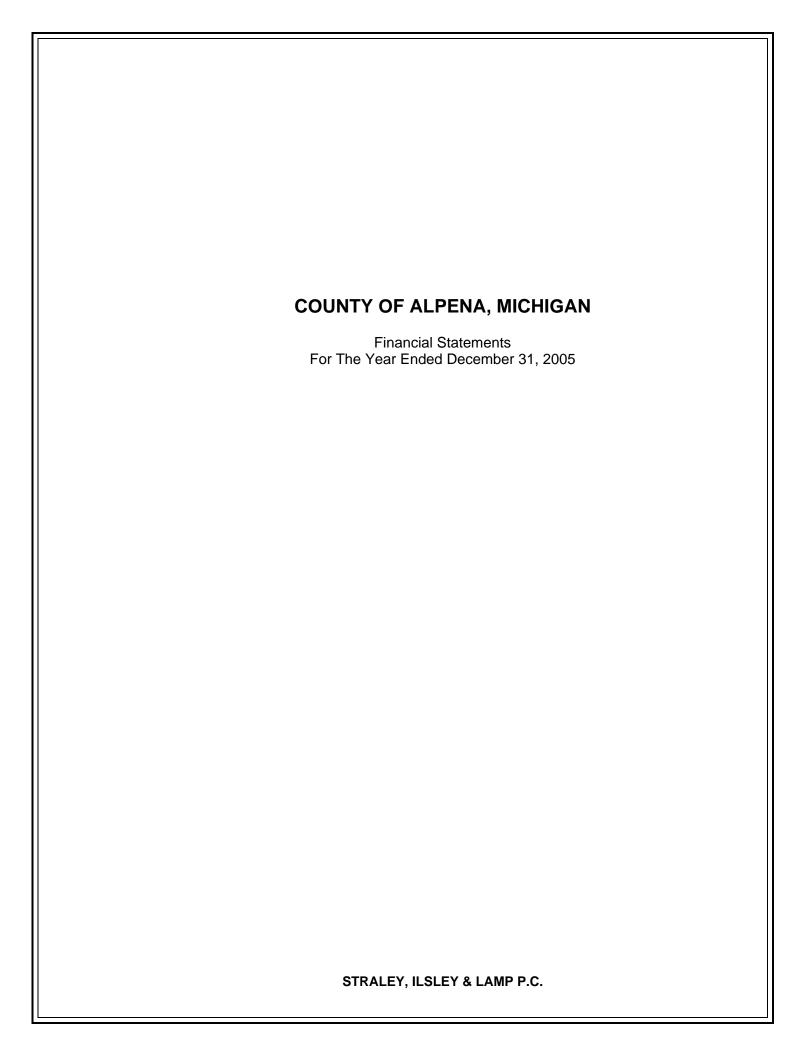
# Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

Issued	unde	P.A.:	2 of 1968, as	amended ar	nd P.A. 71 of 1919	, as amended				
Loca	l Unit	of Gov	ernment Typ	ре			Local Unit Na			County
XC	ount	У	□City	□Twp	□Village	Other	COUNTY	OF ALPENA, MICH		ALPENA
	al Year		D 01 000	)E	Opinion Date	2006		Date Audit Report Su  JUNE 20, 2000		
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	YES	8						r further detail.)		
1.	X		reporting	entity not	es to the finan	cial statem	ents as nece	ssary.		ments and/or disclosed in the
2.	×		There are (P.A. 27	e no accur 5 of 1980)	mulated deficit or the local u	s in one or nit has not	more of this exceeded its	unit's unreserved fund budget for expenditur	d balances/unres es.	tricted net assets
3.	X		The loca	l unit is in	compliance w	ith the Unifo	orm Chart of	Accounts issued by th	e Department of	Treasury.
4.	X		The loca	l unit has a	adopted a bud	get for all r	equired funds	S.		
5.	×		A public	hearing or	the budget w	as held in a	accordance v	vith State statute.		
6.	×		The loca other gui	l unit has r idance as i	not violated thissued by the	e Municipal Local Audit	Finance Act and Finance	, an order issued under Division.	er the Emergenc	y Municipal Loan Act, or
7.	×		The loca	l unit has r	not been delin	quent in dis	stributing tax	revenues that were co	ollected for anoth	ner taxing unit.
8.	×		The loca	I unit only	holds deposits	s/investmer	nts that comp	ly with statutory requi	rements.	
9.	×		The loca	l unit has r f Local Uni	no illegal or ur its of Governn	nauthorized nent in Mich	expenditures nigan, as revis	s that came to our atte sed (see Appendix H	ention as defined of Bulletin).	in the <i>Bulletin for</i>
10.	X		that have	e not been	previously co	mmunicate	d to the Loca	ement, which came to I Audit and Finance D t under separate cove	ivision (LAFD). I	ring the course of our audit f there is such activity that has
11.	×		The loca	I unit is fre	e of repeated	comments	from previou	s years.		
12.	X		The aud	it opinion is	s UNQUALIFI	ED.				
13.	×				complied with		or GASB 34 a	s modified by MCGA	A Statement #7 a	and other generally
14.	X		The boa	rd or coun	cil approves a	II invoices p	orior to payme	ent as required by cha	arter or statute.	
15.	×		To our k	nowledge,	bank reconcil	iations that	were review	ed were performed tin	nely.	
incl des	uded cripti	in to on(s	his or any ) of the au	y other au ithority and	dit report, not d/or commission	do they con.	btain a stan	s operating within the d-alone audit, please in all respects.	boundaries of the enclose the na	ne audited entity and is not ame(s), address(es), and a
We	hav	e en	closed th	e followin	g:	Enclosed	l Not Requir	ed (enter a brief justifica	tion)	
Fin	ancia	al Sta	itements			$\boxtimes$				
The letter of Comments and Recommendations										
Other (Describe)										
1			Accountant (I	Firm Name)	P.C.			Telephone Number (989) 356-4531		
	et Add							City	1	Zip
2106 U.S. 23 SOUTH ALPENA MI 49707										
Authorizing CPA Signature Printed Name License Number  MARK L. SANDULA A 263243							NDULA		ŀ	



# **ALPENA COUNTY**

# **BOARD OF COMMISSIONERS**

Michael W. Nunneley - District 1 Leonard T. Zolnierek - District 5

Richard A. Donakowski - District 2 Howard Male - District 6

Thomas Mullaney - District 3 Raymond Wegmeyer - District 7

Thomas A. Male, Sr. - District 4 Bill Estlack - District 8

Probate Judge District Judge

Douglas A. Pugh Theodore O. Johnson

**Circuit Judges** 

John F. Kowalski

**County Officials** 

Clerk Treasurer

Bonnie Friedrichs Joelyn K. McCallum

Sheriff Prosecuting Attorney

Steven Kieliszewski Dennis P. Grenkowicz

Register of Deeds Coordinator

Kathy J. Matash Jeff Thornton

Population (2000 Census) - 31,314

2005 Taxable Value -- \$1,116,554,765

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County of Alpena December 31, 2005

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#### STRALEY, ILSLEY & LAMP P.C.

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Certified Public Accountants

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MARK L. SANDULA, C.P.A.
JAMES E. KRAENZLEIN, C.P.A., C.V.A.
SHANNA M. JOHNSON, C.P.A.
DONALD C. LEVREN

TAX, AUDIT AND BUSINESS CONSULTANTS

RETIRED GORDON A. NETHERCUT, C.P.A. CARL F. REITZ, C.P.A. WARREN W. YOUNG, C.P.A.

#### INDEPENDENT AUDITORS REPORT

# To the Board of Commissioners Alpena County, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of **Alpena County**, **Michigan**, as of and for the year ended December 31, 2005, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of **Alpena County**, **Michigan's** management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Alpena General Hospital, representing 63% of the assets and 88% of the activities of the discretely presented component units, the Alpena County Road Commission, representing 31% of the assets and 4% of the activities of the discretely presented component units, and the Alpena county Library, representing 3% of the assets and 1% of the activities of the discretely presented component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion. Insofar as it related to the amounts included for the Alpena General Hospital, the Alpena County Road Commission, and the Alpena County Library is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of **Alpena County, Michigan** as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also separately issued our report dated May 15, 2006 on our consideration of **Alpena County's** internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the Unites States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise **Alpena County**, **Michigan's** basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented, in all material respects, in relation to the basic financial statements taken as a whole.

Stratey, Irsty ! Lamp P.C.

May 15, 2006

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the County of Alpena, we offer readers of the County of Alpena's financial statements this narrative overview and analysis of the financial activities of the County of Alpena for the fiscal year ended December 31, 2005.

#### **Financial Highlights**

- The assets of the County of Alpena exceeded its liabilities at the close of the most recent fiscal year by \$25,926,885 (*net assets*). Of this amount, \$13,342,452 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The County of Alpena's total net assets increased by \$1,828,288. This was the result of an increase in the net assets of governmental activities of \$1,846,979 and a decrease in the net assets of business-type activities of (\$18,691).
- The County of Alpena provided services of \$13,311,152 in governmental activities and \$46,671 of business-type activities for expenses totaling \$13,357,823 during the year ended December 31, 2005.
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$1,052,980 or 12.9 percent of total general fund expenditures and operating transfers to other funds in comparison to \$828,702 at the close of the prior year, an increase of \$224,278.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the County of Alpena's basic financial statements. The County of Alpena's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the County of Alpena's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the County of Alpena's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County of Alpena is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County of Alpena that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County of Alpena include legislative, judicial, general government, public safety, public works, health and welfare, community and economic development, recreation and cultural, and other. The business-type activities of the County of Alpena include the Delinguent Tax Payment Fund.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The government-wide financial statements include not only the County of Alpena itself (known as the *primary government*), but also the Alpena General Hospital, Alpena County Road Commission, Alpena County Library, and several Multi-county agencies for which the County of Alpena is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself. The County of Alpena Building Authority, although also legally separate, functions for all practical purposes as a department of the County of Alpena, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 13-15 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Alpena, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County of Alpena can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows* and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County of Alpena maintains thirty individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Ambulance, Housing, and Revenue sharing funds, all of which are considered to be major funds. Data from the other twenty-six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 16-23 of this report.

**Proprietary funds.** The County of Alpena maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County of Alpena uses enterprise funds to account for its Delinquent Tax Payment fund. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County of Alpena's various functions. The County of Alpena uses internal service funds to account for its building and grounds maintenance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Delinquent Tax Payment fund, which is considered to be a major fund of the County of Alpena. Conversely, the internal service fund is a single presentation in the proprietary fund financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The basic proprietary fund financial statements can be found on pages 24-26 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County of Alpena's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 27 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 32-56.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County of Alpena's general and major governmental funds' budget comparisons. Required supplementary information can be found on pages 57-59 of this report.

Combining and individual fund statements and schedules can be found on pages 60-86 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County of Alpena, assets exceeded liabilities by \$25,926,885 at the close of the most recent fiscal year.

The largest portion of the County of Alpena's net assets \$13,342,452 (51.5%) reflects its (unrestricted net assets) which represents funds available to meet the government's ongoing obligations to citizens and creditors. The investment in capital assets \$9,894,674 (38.1%) (e.g., land, buildings, and equipment); less any related debt used to acquire those assets that are still outstanding. The County of Alpena uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County of Alpena's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### **COUNTY OF ALPENA'S, Net Assets**

	Government	Governmental Activities Business-type activities		Business-type activities		tal
	2005	2004	2005	2004	2005	2004
Current and other assets	\$11,231,177	\$12,649,98	\$8,826,397	\$ 8,843,328	\$20,057,574	\$21,493,308
Capital assets	13,709,794	13,825,97	<u> </u>	<del>_</del>	13,709,794	13,825,979
Total assets	24,940,971	26,475,97	8,826,397	8,843,328	33,767,368	35,319,287
Current liabilities	4,620,768	6,318,96	9,766	8,006	4,630,534	6,326,969
Noncurrent liabilities	3,209,949	4,893,72	<del>_</del> _	<del>_</del>	3,209,949	4,893,721
Total liabilities	7,830,717	11,212,68	9,766	8,006	7,840,483	11,220,690
Net assets:						
Invested in capital assets,						
net of related debt	9,894,674	9,168,50	-	=	9,894,674	9,168,507
Restricted	2,689,759	2,734,97	-	=	2,689,759	2,734,970
Unrestricted	4,525,821	3,359,79	8,816,631	8,835,322	13,342,452	12,195,120
Net assets:						
·	\$17,110,254	\$15,263,27	\$8,816,631	\$8,835,322	\$25,926,885	\$24,098,597

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

An additional portion of the County of Alpena's net assets \$2,689,759 (10.4%) represents resources that are subject to external restrictions on how they may be used.

At the end of the current fiscal year, the County of Alpena is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The government's net assets experienced an increase of \$1,828,288 during the current year. This was the result of Governmental activities ongoing revenues outstripping similar increases in ongoing expenses by \$1,846,979. Business-type activities experienced a small decrease of (\$18,691) in net assets during the current fiscal year.

#### **COUNTY OF ALPENA'S, Changes in Net Assets**

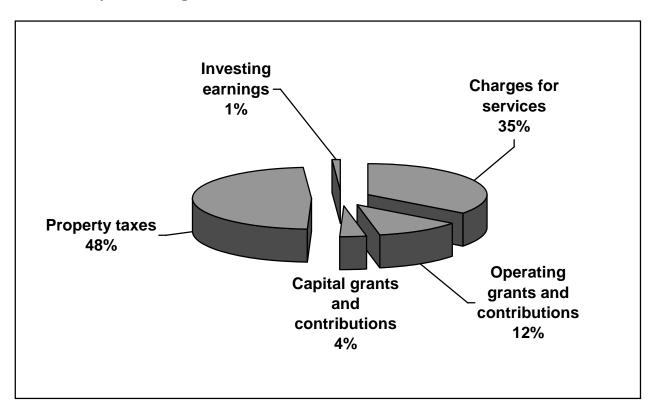
	Governmen	tal Activities	Business-t	ype activities	To	otal
	2005	2004	2005	2004	2005	2004
Revenues:						
Program revenues:						
Charges for services	\$ 5,146,519	\$ 4,889,074	\$ 405,650	\$ 513,809	\$ 5,552,169	\$ 5,402,883
Operating grants	1,690,229	1,921,036	-	-	1,690,229	1,921,036
Capital grants	522,483	783,177	-	-	522,483	783,177
General revenues:						
Property taxes	7,034,212	6,865,075	-	-	7,034,212	6,865,075
State revenue sharing	-	331,629	-	-	-	331,629
Investing earnings	168,453	63,155	218,565	82,426	387,018	145,581
Transfers	596,235	257,744	(596,235)	(257,744)		<u>-</u>
Total revenues and transfers	15,158,131	15,110,890	27,980	338,491	15,186,111	15,449,381
Expenses:						
Legislative	188,750	169,651	-	-	188,750	169,651
Judicial	1,274,425	1,364,466	-	-	1,274,425	1,364,466
General government	3,125,937	2,939,802	-	-	3,125,937	2,939,802
Public safety	3,753,395	3,726,926	-	-	3,753,395	3,726,926
Public works	1,667	666	-	-	1,667	666
Health and welfare	2,241,141	3,240,581	-	-	2,241,141	3,240,581
Economic development	375,386	334,598	-	-	375,386	334,598
Recreation and cultural	2,104,697	1,187,007	-	-	2,104,697	1,187,007
Other	373,037	317,603	-	-	373,037	317,603
Interest on long-term debt	245,754	229,940	-	-	245,754	229,940
Delinquent tax fund			46,671	265,511	46,671	265,511
Total Expenses	13,311,152	13,193,637	46,671	265,511	13,357,823	13,459,148
Change in net assets	1,846,979	1,917,253	(18,691)	72,980	1,828,288	1,990,233
Net assets - beginning of year	15,263,275	13,346,022	8,835,322	8,762,342	24,098,597	22,108,364
Net assets - end of the year	\$17,110,254	\$15,263,275	\$8,816,631	\$ 8,835,322	\$25,926,885	\$24,098,597

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Governmental activities.

The following chart depicts revenues of the governmental activities for the year ended December 31, 2005:

# Revenues by source - governmental activities.



In total, 2005 governmental activities program revenues decreased by (\$342,215) in comparison to 2004 revenues. This net decrease reflects an increase in charges for services of \$149,286, and decreases in operating grants of (\$230,807) and capital grants of (\$260,694). Property taxes increased by \$169,137 (2.0 percent) during the year. The county was also able to increase its investment earnings in 2005 to \$387,018 from \$145,581 in 2004. The elimination of state shared revenue caused a decrease of (\$331,629).

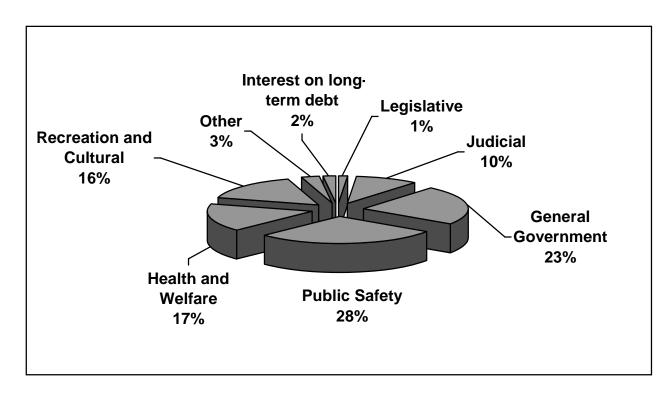
Property tax revenue, which is not assigned to any particular activity, remains the largest support for governmental activities at 48.3%. The increase in property tax revenues is a result of increase taxable values to \$1,116,554,765 from \$1,052,100,279. After December 2005, the last one third installment of the County's general operating tax millage will be placed in the Revenue sharing fund to provide a funding mechanism to serve as a substitute for the elimination of state revenue sharing.

The charge for services revenue, which reimburses the County for specific activities, is the second largest source of governmental activity revenue at 35.3%. The \$5,146,519 earned in 2005 represents a decrease of \$68,278 over 2004.

Property taxes and charges for services account for over 83% of the governmental activities revenue sources.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Expenses by function/program - governmental activities.



Total governmental activity expenses increased slightly in 2005 by \$117,515 over 2004 expenses. A reduction occurred in the health and welfare activity which had a reduction of \$999,440 and judicial activity which decreased by \$90,041 over 2004. This was the result of the transition of the Friend of the Court and Circuit Court system to two counties from four counties. For the most part, other activities experienced an increase in expenses that closely paralleled inflation and growth in the demand for services. Alpena County continues to attempt to make reductions in expenditures to match the elimination of state shared revenue.

Public safety continues to be the largest governmental activity, expending \$3,753,395 of the \$13,311,152 total (28.2%). General government expenses are the second largest category at \$3,125,937 (23.5%). Health and welfare expenses are the third largest category at \$2,241,141 (16.8%). Over sixty-eight percent of the 2005 governmental activity expenses are a result of these three activities.

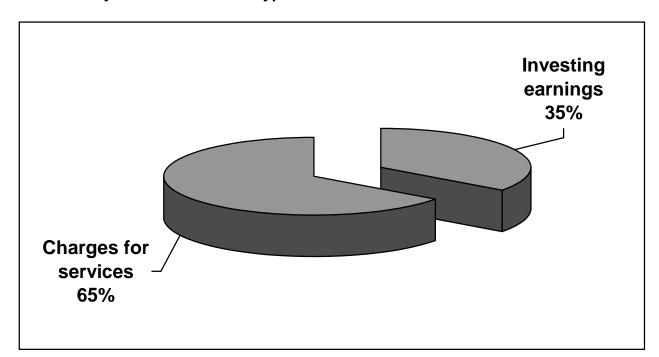
#### MANAGEMENT'S DISCUSSION AND ANALYSIS

**Business-type activities.** The Delinquent Tax Payment Fund continues to provide local units within the County payment for their delinquent real property taxes. The operation of this fund continues to be a source of revenue to the County. As a result of earning \$577, 544 in the operation of the delinquent tax payment fund in 2005, \$596,235 was able to be transferred as an appropriation to the County of Alpena General Fund to subsidize the governmental activity expenses.

## **COUNTY OF ALPENA'S, Cost of Services – Business-type Activities**

	Total Cost of Services		Program Revenues		Net Cost of Services	
Functions/Programs: Delinquent Tax Revolving	\$	46,671	\$ 405,650	\$	(358,979)	
Total expenses	\$	46,671	\$ 405,650	\$	(358,979)	

# Revenues by source - business type activities.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Financial Analysis of the Government's Funds

As noted earlier, the County of Alpena uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the County of Alpena's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County of Alpena's financing requirements. In particular unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County of Alpena's governmental funds reported combined ending fund balances of \$5,138,082 an increase of \$1,088,235 in comparison with the prior year. Approximately 92% of this total amount (\$4,714,932) constitutes *unreserved fund balance*, which is available for spending at the government's discretion. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed 1) to pay debt service (\$204,908), 2) for future capital outlay (\$218,242).

The general fund is the chief operating fund of the County of Alpena. At the end of the current fiscal year, the fund balance of the general fund was \$1,191,312, of which \$1,052,980 was unreserved. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represented 12.9% of total general fund expenditures and operating transfers to other funds.

The fund balance of the County of Alpena's general fund increased by \$224,278 during the current fiscal year. Key factors are as follows:

- The General fund was able to increase its tax revenues \$111,547, and charges for services by \$117,612. Overall the General fund experienced an increase in revenues of \$91,029 despite the loss of (\$352,766) in state shared revenues, along with other decreases of state grant funding of (\$96,798) received from the State of Michigan. These decreases were partially offset by an increase of \$248,366 in federal grant funding.
- The expenditures and transfers out of the general fund increased by \$544,004. The majority of the increase was due to an increase in general government activity of \$213,374, public safety activity of \$175,127, and an appropriation increase of \$63,534. Offset by expenditure reductions in legislative, judicial, health and welfare.

The debt service funds have a total fund balance of \$160,908 all of which is reserved for the payment of future liabilities of bonds and loans and future compensated absence expenditures.

**Proprietary funds.** The County of Alpena's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Delinquent Tax Revolving fund at the end of the year amounted to \$8,816,631. The change in net assets for the funds was (\$18,691). Factors concerning the finances of these funds have already been addressed in the discussion of the County of Alpena's business-type activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Capital Asset and Debt Administration**

**Capital assets.** The County of Alpena's investment in capital assets for its governmental and business type activities as of December 31, 2005, amounts to \$13,709,794 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, building and improvements, machinery and equipment and infrastructure.

#### **COUNTY OF ALPENA'S, Capital Assets**

		Governmer	ntal Activitie	al Activities		
	2005			2004		
Historical cost:			_			
Land	\$	172,984	\$	172,984		
Land improvements		2,127,711		2,127,711		
Buildings and improvements		14,358,371		14,348,195		
Office and computer equipment		741,800		550,335		
Vehicles		1,642,948		1,380,312		
		19,043,814		18,579,537		
Accumulated depreciation:						
Land improvements		(524,259)		(460,463)		
Buildings and improvements		(3,911,123)		(3,537,035)		
Office and computer equipment		(250,688)		(178,536)		
Vehicles		(647,950)		(577,524)		
		(5,334,020)		(4,753,558)		
Net Capital Assets	\$	13,709,794	\$	13,825,979		

**Long-term debt.** At the end of the current fiscal year, the County of Alpena had total debt outstanding of \$4,048,285. Of this amount \$3,628,043 comprises general obligation bonded debt backed by the full faith and credit of the County. The County also has installment purchase agreement obligations of \$187,077 for the purchase of equipment. The balance of debt represents future compensated absences of \$233,165.

#### **COUNTY OF ALPENA'S, Outstanding Debt, Bonds and Loans**

	Governmental Activities					
		2005	_	2004		
General obligation bonds	\$	820,000	\$	1,165,000		
Building authority bonds and loans		2,808,043		3,160,104		
Installment purchase agreements		187,077		332,368		
Compensated absences		233,165		236,249		
	\$	4,048,285	\$	4,893,721		

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# **Economic Factors and Next Years Budget and Rates**

The following factors were considered in preparing the County's budget for the 2006 fiscal year:

- The current economy in Michigan continues to make it difficult for all local units of government to provide services to their residents.
- Healthcare costs will continue to escalate at a rate higher than inflation and require continued cost containment measures.
- The county will continue looking for any means of generating revenue allowable by law.
- Near overcrowding conditions of our jail has not only decreased anticipated revenue from the housing out of county inmates but trends show that inmate health care may take significant increases.
- Knowing that most of the counties in the state are in similar financial situations, efforts will be
  made to enter into "joint ventures" with other governmental agencies in purchasing, the pooling of
  resource and in providing services in an effort to save on cost.
- With the hiring of a new Plaza Pool Director, it is anticipated that with the implementation of new programs, attendance and revenues will increase.
- Maintenance cost of aging, inefficient county structures will be increasing. Band aides have been put on many of our structures numerous times. Now is the time for our Planning Commission to develop a capitol improvement plan of county's assets.
- 911 surcharge revenues are decreasing due to the number of homeowners decreasing their landlines and opting to use only cell phones or voice over internet.
- In 2006 the 911 wireless surcharge legislation sunsets and the state legislators must revise the current law to include provisions to adequately and fairly fund 911 services statewide.
- These combined with the State's reluctance to pay their PILT obligations creates some instability within our current budget with nearly 18% of Alpena County land being state owned.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County of Alpena's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the County Treasurer, Courthouse, 720 W. Chisholm Street, Alpena, MI 49707.

# STATEMENT OF NET ASSETS

December 31, 2005

			Prima	ry Governmen	t				
	G	overnmental		isiness-type				Component	
		Activities		Activities		Total		Units	
ASSETS									
Current assets									
Cash and cash equivalents	\$	743,573	\$	369,643	\$	1,113,216	\$	13,829,127	
Investments		3,107,439		7,653,095		10,760,534		4,658,021	
Receivables									
Taxes		4,714,183		803,659		5,517,842		622,015	
Accounts and interest		129,386		-		129,386		8,533,289	
Mortgage loans		2,266,609		-		2,266,609		-	
Due from other governmental units		264,204		-		264,204		1,086,641	
Inventories		5,783		-		5,783		2,950,030	
Prepaid items		-		-		-		3,925,060	
Total current assets		11,231,177		8,826,397		20,057,574		35,604,183	
Non-current assets									
Capital assets, net		13,709,794		_		13,709,794		68,850,428	
Total Non-current assets		13,709,794		-		13,709,794		68,850,428	
Total assets		24,940,971		8,826,397		33,767,368		104,454,611	
LIABILITIES									
Current liabilities									
		140 001				1.40.001		2 760 424	
Accounts payable		148,001 109,997		-		148,001 109,997		2,760,424 2,872,018	
Accrued payroll and withholding Other liabilities and deposits		109,991		9,766		9,766		1,552,960	
•		- 48,105		9,766		48,105		114,985	
Accrued interest payable				-					
Advances payable		33,000		-		33,000		158,471	
Unearned revenue		3,443,329		-		3,443,329		2,782,917	
Compensated absences		-		-		-		2,482,907	
Current portion of bonds and loans		838,336		0.700		838,336		1,664,155	
Total Current liabilities		4,620,768		9,766		4,630,534		14,388,837	
Non-current liabilities									
Bonds and loans		2,976,784		-		2,976,784		13,581,082	
Compensated absences		233,165				233,165		655,034	
Total Non-current liabilities		3,209,949				3,209,949		14,236,116	
Total liabilities		7,830,717		9,766		7,840,483		28,624,953	
NET ASSETS									
Invested in capital assets,									
net of related debt		9,894,674		-		9,894,674		51,411,157	
Restricted for:									
Mortgage loans receivable		2,266,609		-		2,266,609		-	
Capital outlay		218,242		-		218,242		10,913	
Debt service		204,908		-		204,908		-	
Donor restrictions		-		-		· <u>-</u>		1,702,645	
Unrestricted		4,525,821		8,816,631		13,342,452		20,704,943	
Total net assets	\$	17,110,254	\$	8,816,631	\$	25,926,885	\$	73,829,658	

The accompanying notes to financial statements are an integral part of this statement.

# **STATEMENT OF ACTIVITIES**

For the Year Ended December 31, 2005

			Program Revenue	
			Operating	Capital
		Charges for	Grants and	Grants and
	Expenses	Services	Contributions	Contributions
Functions/Programs:				
Primary Government:				
Governmental activities				
Legislative	\$ 188,750	\$ -	\$ -	\$ -
Judicial	1,274,425	624,827	323,751	-
General government	3,125,937	1,958,723	41,332	-
Public safety	3,753,395	1,163,468	756,108	259,847
Public works	1,667	-	-	-
Health and welfare	2,241,141	220,969	569,038	-
Economic development	375,386	-	-	-
Recreation and culture	2,104,697	1,178,532	-	262,636
Interest on long-term debt	245,754	-	-	-
Total governmental activities	13,311,152	5,146,519	1,690,229	522,483
Business-type activities:				
Delinquent tax payment fund	46,671	405,650		
Total primary government	\$ 13,357,823	\$ 5,552,169	\$ 1,690,229	\$ 522,483
Component Units:				
Alpena General Hospital	\$ 87,629,841	\$ 87,619,404	\$ 658,020	\$ -
Alpena County Road Commission	4,627,280	901,115	5,182,411	-
Alpena County Library	1,033,502	272,125	73,242	-
District Health Department #4	5,118,216	2,078,775	2,720,578	-
Circuit Court	431,287	-	440,730	-
Drain Commission	-	-	-	-
Family Division - Juvenile	376,487	42,697	339,598	-
Friend of the Court	661,727	27,261	527,772	-
Friend of the Court P.A. 215	32,145	34,445		
Total component units	\$ 99,910,485	\$ 90,975,822	\$ 9,942,351	\$ -

General revenues:

Property taxes

Investment earnings

Transfers

Total general revenues and transfers

Change in net assets

Net assets - beginning of the year

Net assets - end of the year

	N	et (Expe	ense) Revenue a	nd Cha	anges in Net Asse	ts	
		Prima	ry Government				
G	overnmental	Bu	siness-type		_		Component
	Activities		Activities		Total		Units
\$	(188,750)	\$	-	\$	(188,750)	\$	-
	(325,847)		-		(325,847)		-
	(1,125,882)		-		(1,125,882)		-
	(1,573,972)		-		(1,573,972)		-
	(1,667)		-		(1,667)		-
	(1,451,134)		-		(1,451,134)		-
	(375,386)		-		(375,386)		-
	(663,529)		-		(663,529)		-
	(245,754)				(245,754)		-
	(5,951,921)		-		(5,951,921)		-
			358,979		358,979		-
	(5,951,921)		358,979		(5,592,942)		-
	- - - - - -		- - - - - -		- - - - - -		647,583 1,456,246 (688,135) (318,863) 9,443 - 5,808 (106,694)
	-		-		-		2,300
			<u>-</u>		<u>-</u>		1,007,688
	7,034,212		_		7,034,212		1,396,062
	168,453		218,565		387,018		435,608
	596,235		(596,235)		-		· -
	7,798,900		(377,670)		7,421,230		1,831,670
	1,846,979		(18,691)		1,828,288		2,839,358
	15,263,275		8,835,322		24,098,597		70,990,300
\$	17,110,254	\$	8,816,631	\$	25,926,885	\$	73,829,658

The accompanying notes to financial statements are an integral part of this statement.

# **GOVERNMENTAL FUNDS - BALANCE SHEET**

December 31, 2005

ASSETS	General Fund	Ambulance	Housing Commission
Cash and cash equivalents Investments	\$ 36,978 1,111,746	\$ 18,982 752,388	\$ 36,948
Receivables	1,111,140	702,000	
Taxes	1,395,996	775,642	-
Accounts and interest	7,361	675	-
Mortgage loans	-	-	2,266,609
Due from other governmental units Inventories	163,059 		
Total assets	\$ 2,715,140	\$ 1,547,687	\$ 2,303,557
LIABILITIES AND FUND BALANCES LIABILITIES			
Accounts payable	\$ 45,549	\$ 4,196	\$ 16,922
Accrued payroll and withholdings	82,283	-	1,487
Advances payable	-		-
Deferred revenue	1,395,996	775,642	2,266,609
Total liabilities	1,523,828	779,838	2,285,018
FUND BALANCES			
Unreserved			
Designated	138,332	-	-
Undesignated	1,052,980	767,849	18,539
Total fund balances	1,191,312	767,849	18,539
Total liabilities and fund balances	\$ 2,715,140	\$ 1,547,687	\$ 2,303,557

 Revenue Sharing Reserve	Nonmajor overnmental Funds	G	Total Governmental Funds			
\$ 10,785 405,663	\$ 638,960 746,420	\$	742,653 3,016,217			
1,273,381 101 -	1,269,164 121,232		4,714,183 129,369 2,266,609			
- -	101,145 5,783		264,204 5,783			
\$ 1,689,930	\$ 2,882,704	\$	11,139,018			
\$ -	\$ 81,334	\$	148,001			
-	26,227 33,000		109,997 33,000			
-	1,271,691		5,709,938			
	1,412,252		6,000,936			
 - 1,689,930	 284,818 1,185,634		423,150 4,714,932			
1,689,930	1,470,452		5,138,082			
\$ 1,689,930	\$ 2,882,704	\$	11,139,018			

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# GOVERNMENTAL FUNDS - RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS

As of December 31, 2005

Fund balances - Total governmental funds		\$	5,138,082
Amounts reported for governmental activities in the Statement of		Ψ	3,130,002
Net Assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental funds.			
Governmental capital assets Less accumulated depreciation	\$ 19,043,814 (5,334,020)		13,709,794
Deferred revenue in the governmental funds is susceptible to full accrual on the Statement of Net Assets.			2,266,609
Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported in the governmental funds.			
Bonds payable Installment purchase agreements	(3,628,043) (187,077)		
Compensated absences Accrued interest payable	(233,165) (48,105)		(4,096,390)
Internal service funds are used by management to charge the	 (40,100)		(4,000,000)
costs of certain activities to individual funds. The assets and liabilities of internal service funds are included in governmental			
activities in the Statement of Net Assets.			92,159
Net Assets of Governmental Activities		\$	17,110,254

# GOVERNMENTAL FUNDS - STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

December 31, 2005

	0	and Frank	۸	ala da a a a		lousing
REVENUES		eneral Fund	An	nbulance		mmission
Taxes	\$	3,840,852	\$	714,496	\$	_
Licenses and permits	*	16,754	•	-	*	-
Federal grants		297,042		_		113,025
State grants		809,464		17,523		-
Other intergovernmental revenue		-		-		-
Charges for service		1,300,229		-		102,188
Fines and forfeitures		83,370		-		-
Interest and rents		88,817		30,207		627
Other revenue		636,145				
Total revenues		7,072,673		762,226		215,840
EXPENDITURES						
Current						
Legislative		188,750		-		-
Judicial		1,261,659		-		-
General government		3,019,933		-		-
Public safety		2,123,529		796,740		-
Public works		892		-		-
Health and welfare		457,576		-		253,658
Community and economic development		375,386		-		-
Recreation and cultural		-		-		-
Debt Service						
Principal		-		-		-
Interest						
Total expenditures		7,427,725		796,740		253,658
EXCESS OF REVENUES OVER						
(UNDER) EXPENDITURES		(355,052)		(34,514)		(37,818)
OTHER FINANCING SOURCES (USES)						
Transfers in		1,302,918		_		-
Transfers (out)		(723,588)		-		-
, ,		579,330		-		
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER)						
EXPENDITURES AND OTHER USES		224,278		(34,514)		(37,818)
FUND BALANCES, beginning of the year		967,034		802,363		56,357
FUND BALANCES, end of the year	\$	1,191,312	\$	767,849	\$	18,539

Revenue Sharing Reserve	Nonmajor Governmental Funds	Total Governmental Funds
\$ 1,265,350 - - - - - 17,625	\$ 1,213,514 4,702 460,760 451,399 656,645 1,647,163 3,500 498,684 227,824	\$ 7,034,212 21,456 870,827 1,278,386 656,645 3,049,580 86,870 635,960 863,969
	5,164,191 - 12,766 25,610 929,764 775 1,500,129 - 1,963,279	188,750 1,274,425 3,045,543 3,850,033 1,667 2,211,363 375,386 1,963,279
- - -	842,352 253,107 5,527,782	842,352 253,107 14,005,905
1,282,975	(363,591)	492,000
(637,027) (637,027)	742,653 (88,721) 653,932	2,045,571 (1,449,336) 596,235
645,948 1,043,982	290,341 1,180,111	1,088,235 4,049,847
\$ 1,689,930	\$ 1,470,452	\$ 5,138,082

The accompanying notes to financial statements are an integral part of this statement.

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# GOVERNMENTAL FUNDS - RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2005

Net change in fund balances - Total governmental funds	\$ 1,088,235
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	
Expenditures for capital assets Less current year depreciation \$ 464,277 (580,462)	(116,185)
The issuance of long-term debt provides current financial resources to governmental funds, which increases liabilities in the Statement of Net Assets. Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces liabilities in the Statement of Net Assets.	
Bond principal payments 697,061 Installment agreement payments 145,291	842,352
Some revenues (costs) reported in the statement of activities do not provide current financial resources and therefore are not reported as revenues in governmental funds.	
Change in deferred revenue	60,153
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Change in accrued interest payable7,353Change in long-term compensated absences3,084	10,437
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.	(38,013)
Change in Net Assets of Governmental Activities	\$ 1,846,979

# **PROPRIETARY FUNDS - STATEMENT OF NET ASSETS**

December 31, 2005

	Bu A D	Governmental Activities - Internal Service Funds		
ASSETS  Cash and cash equivalents Investments Receivables Taxes Accounts and interest	\$	5,783,324 2,239,414 743,213 60,446	\$	73,547 18,595 - 17
Total assets  LIABILITIES  Current liabilities  Accounts payable Other liabilities and deposits		8,826,397 - 9,766		92,159
Total liabilities  NET ASSETS  Unrestricted  Total net assets	<del></del>	9,766 8,816,631 8,816,631	\$	92,159

# PROPRIETARY FUNDS - STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

Year Ended December 31, 2005

	Bu	isiness-type	Go	vernmental
	A	Activities -	A	ctivities -
	Г	Delinquent		Internal
		Tax		Service
		Payment		Funds
OPERATING REVENUES				
Charges for services	\$	216,146	\$	-
Interest on taxes		189,504		
Total operating revenues		405,650		
OPERATING EXPENSES				
Contracted services		46,671		41,851
Total operating expenses		46,671		41,851
OPERATING INCOME (LOSS)		358,979		(41,851)
NONOPERATING REVENUES (EXPENSES)				
Investment income and rents		218,565		3,838
Total nonoperating revenues (expenses)		218,565		3,838
Net income before transfers		577,544		(38,013)
TRANSFERS				
Transfers in		-		-
Transfers out		(596,235)		-
		(596,235)		-
Change in net assets		(18,691)		(38,013)
NET ASSETS - beginning of the year		8,835,322		130,172
NET ASSETS - end of the year	\$	8,816,631	\$	92,159

# **PROPRIETARY FUNDS - STATEMENT OF CASH FLOWS**

Year Ended December 31, 2005

	usiness-type Activities - Delinquent Tax Payment	(	Governmental Activities - Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers and users Cash payments for delinquent taxes Payments to suppliers	\$ 2,246,280 (1,921,483) (51,590)	\$	- - (53,861)
Net cash provided (used) by operating activities	 273,207		(53,861)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers from (to) other funds	 (596,235) (596,235)		<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES  Proceeds from sales and maturities   of investments  Purchase of investments  Interest and dividends received   Net cash provided (used) by investing activities	933,800 - 218,565 1,152,365		(513) 3,838 3,325
Net increase (decrease) in cash and cash equivalents	829,337		(50,536)
CASH AND CASH EQUIVALENTS, beginning of the year	 4,953,987		124,083
CASH AND CASH EQUIVALENTS, end of the year	\$ 5,783,324	\$	73,547
Reconciliation of operating income to net cash provided (used) by operating activities  Operating income (loss)  Adjustments to reconcile operating income	\$ 358,979	\$	(41,851)
to net cash provided by operating activities Increase (decrease) in receivables Increase (decrease) in accounts payable Increase (decrease) in due to governmental units	 (87,532) - 1,760		(10) (12,000) -
Net cash provided (used) by operating activities	\$ 273,207	\$	(53,861)

# FIDUCIARY FUNDS - STATEMENT OF NET ASSETS

December 31, 2005

ASSETS	Agency Funds
Cash and cash equivalents Investments Accounts and interest	\$ 1,169,487 236,346 56
Total assets	\$ 1,405,889
LIABILITIES Payroll withholdings and other Other liabilities and deposits	\$ 281,147 1,124,742
Total liabilities	\$ 1,405,889

# **COMPONENT UNIT FUNDS - STATEMENT OF NET ASSETS**

December 31, 2005

		Alpena	Alr	pena County				
		General		Road		ena County	District Health	
		Hospital	С	ommission		Library	De	partment #4
ASSETS								
Current assets								
Cash and cash equivalents	\$	11,708,902	\$	1,141,095	\$	163,143	\$	512,247
Investments		3,036,000		1,000,000		600,000		22,021
Receivables								
Taxes		-		-		622,015		-
Accounts and interest		8,171,201		96,832		-		265,256
Due from other governmental units		-		595,082		80,641		229,841
Inventories		2,540,288		409,742		-		-
Prepaid and other assets		3,848,566		76,239		-		254
Total current assets		29,304,957		3,318,990		1,465,799		1,029,619
Non-current assets								
Capital assets, net		35,500,096		28,280,624		2,119,508		108,683
Total Non-current assets		35,500,096		28,280,624		2,119,508		108,683
Total assets	\$	64,805,053	\$	31,599,614	\$	3,585,307	\$	1,138,302
				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				
LIABILITIES								
Current liabilities								
Accounts payable	\$	2,536,054	\$	70,114	\$	13,252	\$	134,604
Accrued payroll and withholdings	-	2,643,930	•	25,581	•	108,631		70,006
Other liabilities and deposits		1,545,866		· -		-		-
Accrued interest payable		114,985		-		-		-
Advances payable		-		155,337		-		3,134
Unearned revenue		1,606,182		-		911,479		265,256
Current portion of compensated absences		2,482,907		-		-		-
Current portion of long-term debt		1,664,155		-		-		-
Total Current liabilities		12,594,079		251,032		1,033,362		473,000
Noncurrent liabilities								
Bonds and loans		13,581,082		-		-		-
Compensated absences		-		75,099		70,160		509,775
Total Noncurrent liabilities		13,581,082		577,163		2,136,884		1,455,775
Total liabilities		26,175,161		828,195		3,170,246		1,928,775
NET ASSETS								
Invested in capital assets,								
net of related debt		20,060,825		28,280,624		2,119,508		108,682
Restricted for:						_,,		,
Capital outlay		_		10,913		_		-
Donor restrictions		1,702,645		-,-:3		-		-
Unrestricted		16,866,422		2,981,946		362,277		46,845
Total net assets	\$	38,629,892	\$	31,273,483	\$	2,481,785	\$	155,527

	Circuit Court		rain nission	D	Family Division - Juvenile		Friend of the Court	tl	Friend of ne Court P.A. 215		Totals
\$	56,509	\$	495	\$	53,165	\$	37,446	\$	156,125	\$	13,829,127
Ψ	-	Ψ	-	Ψ	-	Ψ	-	Ψ	-	Ψ	4,658,021
	-		-		-		-		-		622,015
	-		-		-		475.050		-		8,533,289
	-		-		6,021		175,056		-		1,086,641 2,950,030
	-		_		-		_		_		3,925,060
	56,509	-	495	-	59,186	-	212,502	-	156,125		35,604,183
	00,000	-	100	-	00,100	-	212,002		100,120		00,001,100
	299,159		_		243,200		299,159		_		66,850,428
	299,159				243,200	-	299,159		_		66,850,428
											55,555,125
\$	355,668	\$	495	\$	302,386	\$	511,661	\$	156,125	\$	102,454,611
\$	2,161 8,359 - -	\$	- - -	\$	2,589 7,375 - -	\$	1,650 15,230 -	\$	- - -	\$	2,760,424 2,879,112 1,545,866 114,985
	-		-		-		-		-		158,471
	-		-		-		-		-		2,782,917
	-		-		-		-		-		2,482,907
	- 10.500						- 10.000				1,664,155
	10,520		<del>-</del> _		9,964		16,880		<u> </u>		14,388,837
	-		-		-		-		-		13,581,082
	<u> </u>		-		<u> </u>						655,034
	21,040				19,928		33,760		-		14,236,116
	31,560		<u>-</u>		29,892		50,640				28,624,953
	299,159		-		243,200		299,159		-		51,411,157
	-		-		-		-		-		10,913
	- 4E 000		405		40.000		105 000		450 405		1,702,645
\$	45,989 345,148	\$	495 495	\$	49,222 292,422	\$	195,622 494,781	\$	156,125 156,125	\$	20,704,943 73,829,658
Ψ	0 <del>-1</del> 0, 1 <del>-1</del> 0	Ψ	- <del>1</del> 00	Ψ	202,722	Ψ	707,101	Ψ	100, 120	Ψ	10,020,000

The accompanying notes to financial statements are an integral part of this statement.

# **COMPONENT UNIT FUNDS - STATEMENT OF ACTIVITIES**

For the Year Ended December 31, 2005

		Program Revenues					
		Capital					
	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions			
	Ехропосо		Continuations	Contributions			
Functions/Programs:							
Alpena General Hospital	\$ 87,629,841	\$ 87,619,404	\$ 658,020	\$ -			
Alpena County Road Commission	4,627,280	901,115	5,182,411	-			
Alpena County Library	1,033,502	272,125	73,242	-			
District Health Department #4	5,118,216	2,078,775	2,720,578	-			
Circuit Court	431,287	-	440,730	-			
Drain Commission	-	-	-	-			
Family Division - Juvenile	376,487	42,697	339,598	-			
Friend of the Court	661,727	27,261	527,772	-			
Friend of the Court P.A. 215	32,145	34,445					
Total component units	\$ 99,910,485	\$ 90,975,822	\$ 9,942,351	\$ -			

General revenues:

Property taxes
Investment earnings

Total general revenues and transfers

Change in net assets

Net assets - beginning of the year

Net assets - end of the year

Net (Expense) Revenues and
Changes in
 Net Assets
\$ 647,583
1,456,246
(688,135)
(318,863)
9,443
-
5,808
(106,694)
2,300
1,007,688
1,396,062
435,608
1,831,670
2,839,358
 70,990,300
\$ 73,829,658

#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 1--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES.

The accounting policies of the County of Alpena, Michigan conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies used by the County:

### A. Reporting Entity.

**Description of County Operations.** The County of Alpena, Michigan, was incorporated March 8, 1843 and covers an area of approximately 640 square miles, with the county seat located in the City of Alpena. The County operates under an elected Board of Commissioners (8 members) and provides services to its 31,314 residents (2000 census) in many areas including law enforcement, administration of justice, community enrichment and development and human services.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Although blended component units are legal separate entities, in substance, they are part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government.

**Blended component unit.** A blended component unit is a legally separate entity from the County, but is so intertwined with the County that it is, in substance, the same as the County of Alpena. It is reported as a part of the County and blended into the appropriate fund types.

**Building Authority.** The County of Alpena Building Authority is governed by a five member board appointed by the County's governing body. Although it is legally separate from the County, the Building Authority is reported as if it were part of the primary government because its sole purpose is to finance and construct the County's public buildings.

**Discretely Presented Component Units.** The component units column in the government-wide financial statements include the financial data of the County's component units. They are reported in a separate column to emphasize that they are either a multi-county agency or operate independently from the County. The governing bodies of these component units are appointed by the County Board of Commissioners.

The following component units are included as a part of the County's annual financial statements since all of these agencies provide services to more than one county, with Alpena County being the largest. As a result the agency is required to deposit all funds with the County Treasurer. The discretely presented component units are entities that are legally separate from the County, but for which the County is financially accountable, or its relationship with the County is such that exclusion would cause the County's financial statements to be misleading or incomplete.

**Circuit Court.** This fund is established to account for the activities of a two county Circuit Court. Each county contributes an amount based on their relative population to the total population of the district along with sending representatives to sit on Circuit Court board.

**District Health Department #4.** This fund is used to account for health services provided to a four county area. Each county sends representatives to sit on a separate health board that runs the operations of the health department.

**Drain Commission.** This fund is established to account for the activities of the Alpena County Drain Commissioner. The office approves drainage in new developments, subdivision and maintains lake levels.

#### **NOTES TO FINANCIAL STATEMENTS**

**Family Division-Juvenile.** This fund is used to account for the activities of a two county Family Division - Juvenile Office. Each County contributes based on their representative share of the cases handled by the office.

**Friend of the Court.** This fund is established to account for the activities of a two county Friend of the Court office. Each county contributes based on their representative share of the cases handled by the office.

**Friend of the Court P.A. 215.** This fund is used to account for the 215 funds received for the two county area that the Friend of the Court office serves.

The following component units are included as a part of the County's annual financial statements since all debt and taxes levied must be approved by the County.

**Alpena County Library.** This fund is used to account for the operation of the Library. The Library has a separate board that oversees the day to day operations. The County levies property taxes of .75 mill for operations.

**Alpena General Hospital.** This fund is used to account for a locally owned hospital that serves the residents of Northeast Michigan. The Hospital has a separate board of governors that handle the day to day operations. The County levies property taxes of 1.0 mill for capital projects.

**Alpena County Road Commission.** This fund is used to account for the operation of the County Road Commission. The Commission has its own separate elected board that oversees the day to day operations and sets policies and procedures.

Additional financial information of the individual component units can be obtained from their respective administrative offices or can be viewed at the County Treasurer's office at the courthouse.

#### Administrative Offices

Circuit Court Alpena County Courthouse Alpena, MI 49707

District Health Department No. 4 1521 West Chisholm Street Alpena, MI 49707

Drain Commission Alpena County Courthouse Alpena, MI 49707

Family Division – Juvenile Alpena County Courthouse Alpena, MI 49707 Friend of the Court Alpena County Courthouse Alpena, MI 49707

Alpena County Library 211 N. First Street Alpena, MI 49707

Alpena County Road Commission 1400 Bagley Alpena, MI 49707

Alpena General Hospital Office of the Controller 1501 W. Chisholm Alpena, MI 49707

#### **NOTES TO FINANCIAL STATEMENTS**

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Property taxes, state-shared revenue, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be available only when cash is received by the government.

The government reports the following major governmental funds:

**General Fund.** This fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Ambulance Fund.** This fund is used to account for property taxes collected for ambulance services.

**Housing Commission.** This fund accounts for the operations of the Alpena County Home Improvement Program. Financing is provided by federal and state grants, interest, and program income.

#### **NOTES TO FINANCIAL STATEMENTS**

**Revenue Sharing Reserve.** This fund is mandated by the State of Michigan and accounts for property tax collections to serve as a substitute for state revenue sharing payments.

The government reports the following major proprietary funds:

**Delinquent Property Tax Revolving Fund.** This fund is used to account for the payment to each local unit of government within the County of Alpena the delinquent real property taxes outstanding as of March 1, of each year. This fund also is used to account for the collection of those delinquent taxes along with penalties and interest.

**Internal Service Fund.** This fund is used to record the financing of goods and services provided to other funds of the County on a cost reimbursement basis for building and grounds maintenance.

Additionally, the County of Alpena reports the following fund types:

**Special Revenue Funds.** These funds are used to account for specific governmental revenues requiring separate accounting for legal, regulatory or administrative purposes.

**Debt Service Funds.** These funds are used to record the funding and payment of the principal and interest on the long-term debt of the County.

**Capital Projects Funds.** These funds are used to account for the acquisition or construction of major capital facilities.

Agency Funds. These funds are used to account for assets held in trust or as an agent for others.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected not to follow private-sector standards issued after November 30, 1989 for its business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function and various other functions of the government. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned. Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relate to charges to customers for services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### D. Assets, Liabilities, and Net Assets or Equity

Cash and Cash Equivalents. The County maintains and controls a cash and investment pool in which the primary government and component unit's share. Each fund's or component unit's portion of a pool is displayed on its respective balance sheet as "Cash and cash equivalents". In addition, Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired.

#### **NOTES TO FINANCIAL STATEMENTS**

**Investments.** Consist of certificates of deposit, governmental money market funds, and commercial paper with original maturities of greater than 90 days. Investments are stated at fair value which is determined using selective bases.

**Receivables.** Consist of amounts due from property taxes, accounts receivable related to charges for services, interest receivable, and mortgage loans issued by the Home Improvement Program owed to the County at year end.

All trade and property tax receivables are shown as net of allowance for uncollectible amounts. Property taxes are levied on each December 1st on the taxable valuation of property as of the preceding December 31st. Taxes are considered delinquent on March 1st of the following year, at which time penalties and interest are assessed.

**Interfund Receivables and Payables.** In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

**Inventories and Prepaid Items.** Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

**Capital Assets**. Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$2,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Land Improvements 20 to 25 years
Buildings 30 to 50 years
Building Improvements 15 to 30 years
Vehicles 3 to 5 years
Office and Computer Equipment 3 to 7 years
Infrastructure - Roads 5 to 30 years
Infrastructure - Bridges 12 to 50 years
Infrastructure - Traffic Signals 15 years

Vacation, Sick Leave and Other Compensated Absences. After one year of employment, County employees are granted vacation leave in varying amounts based on length of service. Vacation pay is fully vested when earned; upon termination, employees are paid accumulated vacation at their regular pay rates to a limit of 100% of their current annual earned vacation. All full-time and regular part-time employees in accordance with County contracts negotiated with the various employee groups shall be entitled to paid time off (PTO). 176 PTO hours for 40 hour per week full-time employees and 154 PTO hours for 35 hour per week full-time employees and pro-rated for part-time employees is the maximum hours that may be accumulated.

These policies are followed by all funds and departments of the County except the Road Commission, Alpena General Hospital, District Health Department No. 4, and Multi-County Courts, which have established separate policies.

#### **NOTES TO FINANCIAL STATEMENTS**

The Multi-County Circuit Courts have adopted a medical leave policy where employees can accumulate up to 120 days of medical leave. Upon retirement, employees shall be paid for all unused accumulated medical leave. Vacation leave is granted in varying amounts based on length of service and is fully vested when earned. Vacation time does not accumulate to future periods except employees can carry-over a maximum of 10 unused vacation days to the following year.

The District Health Department No. 4 has adopted a medical leave policy where employees can accumulate up to 100 days of medical leave. Upon retirement, employees shall be paid for all unused accumulated medical leave. Vacation leave is granted in varying amounts based on length of service and is fully vested when earned. Vacation time can accumulate up to a maximum of 30 days. Upon termination, the employee shall receive any current unused vacation time.

Additional disclosures for the Road Commission and Alpena General Hospital policies regarding their compensated absences can be found by obtaining a copy of each respective component units/separate audit.

Long-Term Obligations. In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

**Fund Equity**. In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

**Encumbrances.** Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation is not employed by the County. Commitments outstanding at year end are charged against the subsequent year's appropriation once received and approved.

**Use of Estimates.** The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities; disclosure of contingent assets and liabilities at the date of the financial statements; and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimated.

**Federal Programs.** Federal grants are accounted for in the funds to which the programs pertain. The County has not integrated its Single Audit reports and financial data as part of the financial statements. The Single Audit reports will be issued under separate cover as supplementary information to the financial statements.

**Reporting Periods.** The reporting period for all funds and account groups of the County is the year ended December 31, 2005, except Alpena General Hospital a component unit activity, where the reporting period is the year ended June 30, 2005.

**Reclassifications.** Certain items reported in the 2004 financial statements have been reclassified to conform with the presentation for the current year.

#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 2--STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY.

**Budgetary Information.** Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America, except the General Fund which prepared its budget using the cash basis of accounting. Annual budgets are prepared and adopted for all required governmental fund types.

**Budgets and Budgetary Accounting.** Prior to adoption of the budgets, County departments prepare and submit their proposed operating budgets commencing the following January 1. A public hearing is conducted to obtain taxpayer comments. Prior to December 31, the budget is adopted by the Board of Commissioners. Budgeted amounts are as originally adopted, or as amended by the Board of Commissioners during the year. Individual amendments were not material in relation to the original appropriations which were amended. Unused appropriations at December 31 are not carried forward to the following year.

The budget document presents information by fund, function, department and line items. The legal level of budgetary control adopted by the governing body is the departmental level. The County of Alpena's budgeted expenditures and actual expenditures for major funds budgeted have been shown on a functional basis in the required supplemental information. The General Fund Budgetary Comparison Schedule of Revenues and Expenditures is presented at the departmental level on a cash basis for the benefit of management. Since accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with generally accepted accounting principles (GAAP), a reconciliation of the differences is shown.

**Excess of Expenditures Over Appropriations in Budgeted Funds.** The Uniform Budgeting and Accounting Act, PA 2 of 1968, as amended, (MCL 141.421 et seq.), provides that a local governmental unit shall not incur expenditures in excess of the amount appropriated.

During the year, the County of Alpena did not incur expenditures which were in excess of the amounts appropriated.

**Accumulated Fund Deficits.** The County of Alpena did not have any accumulated fund balance/retained earnings deficits in any individual funds at December 31, 2005.

#### NOTE 3 - DEPOSITS AND INVESTMENTS.

The County utilizes various pooled cash accounts and investments for approximately 45 funds. The County's pooled cash accounts consist of common checking and related sweep accounts.

The County's pooled cash accounts and investments are utilized by the General Fund, Special Revenue Funds, Capital Project Funds, Debt Service Funds, Internal Service Funds, Trust and Agency Funds, and the Component Unit funds. Each fund's portion of these pooled accounts is included in the cash and cash equivalents caption on the applicable balance sheet or statement of net assets.

Component Unit funds of the County utilize separate savings and interest bearing checking accounts and are recorded as imprest cash in the financial records of the County.

### **NOTES TO FINANCIAL STATEMENTS**

A reconciliation of cash and investments as reflected in the basic financial statements to the County's deposits and investments is as follows:

	Statement of Net Assets				
			Component	_	
	Primary	Fiduciary			
	Government	Funds	Units	Total	
Cash and cash equivalents	\$ 1,113,216	\$ 1,169,487	\$13,829,127	\$16,111,830	
Investments	10,760,534	236,346	4,658,021	15,654,901	
	\$11,873,750	\$ 1,405,833	\$18,487,148	\$31,766,731	
The breakdown between deposits and investments is as follows:					
			Camananant		
	Primary	Fiduciary	Component		
	Government	Funds	Units	Total	
Carrying Amounts	Government	Fullus	UTIILS	Total	
Cash and cash equivalents					
Bank deposits					
Pooled checking	\$ 990,618	\$ 1,086,630	\$ 2,015,182	\$ 4,092,430	
Checking and savings	96,548	82,857	11,800,265	11,979,670	
Checking and savings	1,087,166	1,169,487	13,815,447	16,072,100	
Cash on hand and imprest	26,050	1,109,407	13,680	39,730	
Cash on hand and imprest	1,113,216	1,169,487	13,829,127	16,111,830	
	1,110,210	1,109,401	13,023,121	10,111,030	
Investments					
Certificates of deposit	7,730,174	221,234	1,622,021	9,573,429	
Commercial paper	-	, -	2,500,000	2,500,000	
Money market accounts	3,030,360	15,112	536,000	3,581,472	
•	10,760,534	236,346	4,658,021	15,654,901	
	<u> </u>	<u> </u>			
			\$		
	\$11,873,750	\$ 1,405,833	18,487,148	\$31,766,731	

#### **NOTES TO FINANCIAL STATEMENTS**

	Investment Maturities (In days)					
	Fair Value	0-90	91-120	121-365	S & P Rating	
Certificates of deposit	\$ 9,573,429	\$5,132,386	\$2,868,263	\$1,572,780	N/A	
Commercial paper	2,500,000	2,500,000	-	-	A-1 +	
Money market accounts	3,581,472	3,581,472			N/A	
	\$15,654,901	\$11,213,858	\$2,868,263	\$1,572,780		

**Statutory Authority.** State statutes authorize the County to invest in:

- a. Bond, securities, other direct obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- d. Bankers acceptances of United States banks.
- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.
- g. External investment pools as authorized by Public Act 20 as amended through 12/31/97. The County's investment policy allows for all of these types of investments.

The County's deposits and investment policy are in accordance with statutory authority.

**Investment and deposit risk.** The County's cash and investments are subject to several types of risk, which are examined in more detail below.

**Interest Rate Risk.** State law limits the allowable investments and the maturities of some of the allowable investments as identified above. The County's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The maturity dates for each investment are identified above for investments held at year end.

#### **NOTES TO FINANCIAL STATEMENTS**

**Credit Risk.** State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified above. The County's investment policy does not have specific limits in excess of state law on investment credit risk. The ratings for each investment type are identified above for investments held at year end.

**Custodial Credit Risk – Deposits.** Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned. State law does not require and the County does not have a policy for deposit custodial credit risk. At December 31, 2005, the carrying amount of the County's bank deposits was \$16,072,100, with a corresponding bank balance of \$16,240,189. Of the County's bank balances, \$11,340,109 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Custodial Credit Risk – Investments.** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require a policy for investment custodial credit risk. However, the County's investment policy states the County Treasurer shall diversify his/her investments by institution, in order that potential losses on individual securities do not exceed the income generated from the remainder of the portfolio. Of the above money market account balances of \$3,581,472 the County has a custodial credit risk exposure of \$2,178,884 because it was uninsured. Of the above certificate of deposit balances of \$9,573,429 the County has a custodial credit risk of \$9,073,429 because it was uninsured.

**Concentration of Credit Risk.** State law limits allowable investments but does not limit concentration of credit risk as identified above. The County's investment policy states that the County Treasurer shall diversify his/her investments by security type, in order that potential losses on individual securities do not exceed the income generated from the remainder of the portfolio. All investments held at year end are reported above.

#### **NOTE 4--RECEIVABLES.**

Receivables for the primary government and component units at December 31, 2005 are as follows:

	Primary Government					
	 vernmental Activities		ness-type ctivities	-	Total	Component Units
Receivables (net of allowance	 					
for uncollectibles)	\$ 119,858	\$	-	\$	119,858	\$ 8,533,289
Interest	9,528		-		9,528	-
Mortgage loans	2,266,609		-		2,266,609	-
Taxes receivable	4,714,183		803,659		5,517,842	622,015
Due from governmental units	 264,204		<del>_</del>	_	264,204	1,086,641
Total	\$ 7,374,382	\$	803,659	\$_	8,178,041	\$ <u>10,241,945</u>

#### **NOTES TO FINANCIAL STATEMENTS**

### NOTE 5--INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS.

Permanent reallocation of resources between funds of the reporting entity is classified as inter-fund transfers. For the purpose of the statement of activities, all inter-fund transfers between individual governmental and internal service funds, enterprise funds, and component units have been eliminated.

The County of Alpena did not have any balances outstanding of inter-fund receivables and payables as of December 31, 2005.

Inter-fund transfers for the year ended as of December 31, 2005 are as follows:

	Transfers In			Transfers (Out)	
General Fund Revenue sharing reserve Child Care Probate DHS Older persons Delinquent tax payment	\$	1,302,918	\$	(637,027) (26,000) (15,682) (27,974) (596,235)	
Airport Child Care DHS Child Care Probate DHS Equipment and replacement Law Library Plaza pool General Fund		133,960 2,000 360,544 24,000 160,000 13,270 29,814		(723,588)	
Child Care DHS Plaza pool Child Care Probate Older persons		600 18,465		(600) (18,465)	
	\$	2,045,571	\$_	(2,045,571)	

Inter-fund transfers include transfer of unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds, in accordance with budgetary authorizations; and, transfer of revenues from the fund that is required to collect them to the fund that is required or allowed to expend them. In addition, the Revenue Sharing Reserve Fund has transferred the allowable spending amount specified by the State for the State revenue sharing fund in compliance with Public Act 357 of 2004.

### **NOTES TO FINANCIAL STATEMENTS**

### **NOTE 6--CAPITAL ASSETS.**

### **Primary Government**

Capital asset activity of the primary government for the year ended December 31, 2005 is as follows:

	Balance 12/31/04	Additions	Retirements	Balance 12/31/05
Governmental activities:				
Capital assets, not depreciated:				
Land	\$ 172,984	\$ -	\$ -	\$ 172,984
	172,984			172,984
Capital assets, being depreciated:				
Land improvements	2,127,711	-	-	2,127,711
Buildings and improvements	14,348,195	10,176	-	14,358,371
Office and computer equipment	550,335	191,465	-	741,800
Vehicles	1,380,312	262,636		1,642,948
	18,406,553	464,277		18,870,830
Less accumulated depreciation:				
Land improvements	(460,463)	(63,796)	-	(524,259)
Buildings and improvements	(3,537,035)	(374,088)	-	(3,911,123)
Office and computer equipment	(178,536)	(72,152)	-	(250,688)
Vehicles	(577,524)	(70,426)		(647,950)
	(4,753,558)	(580,462)		(5,334,020)
Governmental activities assets	\$13,825,979	\$ (116,185)	<u> </u>	\$13,709,794

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$ 41,627
Public safety	84,541
Health and welfare	29,778
Recreation and culture	 424,516
	\$ 580,462

# NOTES TO FINANCIAL STATEMENTS

Discretely Presented Component Units					
	Balance 12/31/04	Additions	Retirements	Balance 12/31/05	
Circuit Court:					
Capital assets, being depreciated: Buildings and improvements	\$ 687,869 687,869	\$ - -	\$ <u>-</u>	\$ 687,869 687,869	
Less accumulated depreciation: Buildings and improvements	(373,153) (373,153)	(15,557) (15,557)	<u> </u>	(388,710) (388,710)	
Net component unit assets	\$ 314,716	\$ (15,557)	\$ -	\$ 299,159	
Depreciation expense was charged  Governmental activities:  Judicial	to functions/prog \$ 15,557	rams of the Circui	t Court as follows:		
	Balance 12/31/04	Additions	Retirements	Balance 12/31/05	
Family Division - Juvenile:		Additions	Retirements		
Family Division - Juvenile:  Capital assets, being depreciated: Buildings and improvements Office and computer equipment		Additions \$ -	Retirements \$ -		
Capital assets, being depreciated: Buildings and improvements	\$ 260,000 20,000			\$ 260,000 20,000	
Capital assets, being depreciated: Buildings and improvements Office and computer equipment  Less accumulated depreciation: Buildings and improvements	\$ 260,000 20,000 280,000 (15,600) (15,000)	(5,200)		\$ 260,000 20,000 280,000 (20,800) (16,000)	
Capital assets, being depreciated: Buildings and improvements Office and computer equipment  Less accumulated depreciation: Buildings and improvements Office and computer equipment	\$ 260,000 20,000 280,000 (15,600) (15,000) (30,600) \$ 249,400	\$ - (5,200) (1,000) (6,200) \$ (6,200)	\$ - - - - \$ -	\$ 260,000 20,000 280,000 (20,800) (16,000) (36,800) \$ 243,200	

### NOTES TO FINANCIAL STATEMENTS

<b>Discretely Presented</b>	Component Units
-----------------------------	-----------------

	Balance 12/31/04	Additions	Retirements	Balance 12/31/05
Friend of the Court:				
Capital assets, being depreciated: Buildings and improvements	\$ 687,869 687,869	\$ <u>-</u>	\$ <u>-</u>	\$ 687,869 687,869
Less accumulated depreciation: Buildings and improvements	(373,153) (373,153)	(15,557) (15,557)		(388,710)
Net component unit assets	\$ 314,716	\$ (15,557)	\$ -	\$ 299,159
Depreciation expense was charged  Governmental activities:  Judicial	\$ 15,557	rams of the Friend	of the Court as fo	
	Balance 12/31/04	Additions	Retirements	Balance 12/31/05
Alpena County Library:				
Capital assets, being depreciated: Land and improvements Buildings and improvements Books and audio equipment	\$ 76,000 2,000,045 896,198 2,972,243	\$ - 7,974 80,874 88,848	\$ - - - -	\$ 76,000 2,008,019 977,072 3,061,091
Less accumulated depreciation: Land and improvements	-	-	-	\$ -
Buildings and improvements Books and audio equipment	(690,104) - (690,104)	(55,456) (196,023) (251,479)		(745,560) (196,023) (941,583)
Net component unit assets	\$ 2,282,139	\$ (162,631)	\$ -	\$ 2,119,508

Depreciation expense was charged to functions/programs of the Alpena County Library as follows:

Governmental activities:

Recreation and culture \$ 251,479

### **NOTES TO FINANCIAL STATEMENTS**

# **Discretely Presented Component Units**

	Balance 12/31/04	Additions	Retirements	Balance 12/31/05
Alpena County Road Commission	n:			
Capital assets, not depreciated:				
Land	\$ 23,080	\$ -	\$ (2,399)	\$ 20,681
	23,080		(2,399)	20,681
Capital assets, being depreciated:				
Land improvements	9,362,327	723,796	-	10,086,123
Buildings and improvements	1,460,687	66,371	-	1,527,058
Machinery and equipment	4,310,569	529,196	(416,276)	4,423,489
Office and computer equipment	131,357	3,811	(17)	135,151
Infrastructure - roads	19,486,179	2,816,588	(369,662)	21,933,105
Infrastructure - bridges	3,938,889	466,592	(14,032)	4,391,449
Infrastructure - traffic signals	24,831	-	-	24,831
Depletable assets	146,235		2,399	148,634
	38,861,074	4,606,354	(797,588)	42,669,840
Less accumulated depreciation:				
Buildings and improvements	(622,679)	(31,583)	-	(654,262)
Machinery and equipment	(3,525,377)	(343,094)	396,527	(3,471,944)
Office and computer equipment	(110,160)	(6,018)	-	(116,178)
Infrastructure - roads	(7,768,207)	(1,178,994)	369,662	(8,577,539)
Infrastructure - bridges	(1,344,497)	(90,058)	14,032	(1,420,523)
Infrastructure - traffic signals	(19,161)	(1,656)	-	(20,817)
Depletable assets	(146,456)		(2,178)	(148,634)
	(13,536,537)	(1,651,403)	778,043	(14,409,897)
Net component unit assets	\$25,397,617	\$ 2,954,951	\$ (21,944)	\$28,280,624

Depreciation expense was charged to functions/programs of the Road Commission as follows:

Governmental activities:

Public works \$ 1,651,403

#### **NOTES TO FINANCIAL STATEMENTS**

	Balance 12/31/04	Additions	Retirements	Balance 12/31/05
Alpena General Hospital: Capital assets, being depreciated:				
Land and improvements	\$ 2,332,485	\$ 19,445	\$ -	\$ 2,351,930
Buildings and improvements	48,810,927	311,914	-	49,122,841
Office and computer equipment	29,657,203	2,537,185	(1,075,997)	31,118,391
	80,800,615	2,868,544	(1,075,997)	82,593,162
Less accumulated depreciation:				
Land and improvements	(987,376)	(96,391)	-	(1,083,767)
Buildings and improvements	(25,476,316)	(1,458,356)	-	(26,934,672)
Office and computer equipment	(16,876,740)	(3,213,029)	1,015,142	(20,089,769)
	(43,340,432)	(4,767,776)	1,015,142	(48,108,208)
Net component unit assets	\$37,460,183	\$(1,899,232)	\$ (60,855)	\$35,500,096

Depreciation expense was charged to functions/programs of the Alpena General Hospital as follows:

Governmental activities:

Health and human services	\$ 4,767,776			
	Balance 12/31/04	Additions	Retirements	Balance 12/31/05
District Health:				
Capital assets, being depreciated: Buildings and improvements Office and computer equipment Vehicles	\$ 143,920 315,621 104,824 564,365	\$ 32,876 - - 32,876	\$ - (52,565) - (52,565)	\$ 176,796 263,056 104,824 544,676
Less accumulated depreciation: Buildings and improvements Office and computer equipment Vehicles	(85,598) (271,580) (89,100) (446,278)	(15,159) (16,639) (10,482) (42,280)	52,565 52,565	(100,757) (235,654) (99,582) (435,993)
Net component unit assets	\$ 118,087	\$ (9,404)	\$	\$ 108,683

Depreciation expense was charged to functions/programs of the District Health as follows:

Governmental activities:

Health and human services \$ 42,280

### **NOTES TO FINANCIAL STATEMENTS**

#### **NOTE 7-- LONG-TERM DEBT.**

The government issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. County contractual agreements and installment purchase agreements are also general obligations of the government.

Bond and contractual obligation activity can be summarized as follows:

	Balances, Jan 01, 05	Additions	Deductions	Balances, Dec 31, 05	Due Within One Year
PRIMARY GOVERNMENT					
1994 Alpena County sanitary sewage unlimited tax refunding bonds (contractual obligation): Amount of issue - \$2,705,000 Maturing through 2008 Interest rate range 5.0% Principal maturity range \$175,000-			\$		
\$195,000	\$ 735,000	\$ -	(175,000)	\$ 560,000	\$ 175,000
1989 Alpena County General Obligation Refunding Bonds Amount of issue - \$3,005,000 Maturing through 2007 Interest rate ranges 7.45%-7.50% Principal maturity range \$65,000-					
\$75,000	260,000	-	(120,000)	140,000	75,000
Alpena County Water Supply System #5 Bonds Amount of issue - \$870,000 Maturing through 2009 Interest rate range 7.50% Principal maturity range \$20,000-					
\$50,000	170,000	-	(50,000)	120,000	50,000
Alpena County Building Authority Bonds, Series 1998 Amount of issue - \$1,360,000 Maturing through 2012 Interest rate ranges 4.75%-4.95% Principal maturity range \$105,000-					
\$140,000	945,000	-	(100,000)	845,000	105,000
Alpena County Building Authority Bonds, Series 1999 Amount of issue - \$840,000 Maturing through 2015 Interest rate ranges 4.70%-5.60% Principal maturity range \$40,000-					
\$80,000	585,000	-	(65,000)	520,000	65,000

# **NOTES TO FINANCIAL STATEMENTS**

	Balances, Jan 01, 05	Additions	Deductions	Balances, Dec 31, 05	Due Within One Year
Alpena County Building Authority Bonds, Series 2001 Amount of issue - \$995,000 Maturing through 2016 Interest rate ranges 4.00%-5.00% Principal maturity range \$55,000- \$90,000	\$ 845,000	\$ -	\$ (55,000)	\$ 790,000	\$ 55,000
Alpena County Building Authority Bonds, Series 2002 Amount of issue - \$960,000 Maturing through 2011 Interest rate ranges 3.60%-4.50% Principal maturity range \$60,000-	505.000		(440.000)	405.000	440.000
\$110,,000  Alpena County Building Authority Commercial bank loan Amount of issue - \$135,000 Maturing through 2010 Interest rate range 4.40% Principal maturity range \$5,600- \$17,800	595,000 87,547	- -	(110,000) (15,008)	485,000 72,539	110,000 15,668
Alpena County Building Authority Intergovernmental Loans Amount of issue - \$112,500					
Interest rate range 0.00%	102,557	-	(7,053)	95,504	95,504
Installment Purchase Agreements					
Ford Motor Credit	23,908	-	(23,908)	-	-
FSG Software	14,237	-	(7,119)	7,118	7,118
Government Leasing Co.	26,010	-	(16,977)	9,033	9,033
Government Leasing Co.	13,976	=	(13,976)	-	-
Government Leasing Co.	-	-	-	=	
Government Leasing Co.	11,951	-	(7,814)	4,137	4,137
Government Leasing Co.	25,400	-	(14,115)	11,285	11,285
Team Software Group, Inc.	50,218	-	(15,452)	34,766	15,452
Verizon Credit, Inc.	65,917	=	(17,004)	48,913	18,047
Verizon Credit, Inc.	3,212	-	(3,212)	-	-
Verizon Credit, Inc.	13,842	-	(3,312)	10,530	3,515
Verizon Credit, Inc.	83,697		(22,402)	61,295	23,577
	4,657,472	-	(842,352)	3,815,120	838,336
Compensated absences	236,249	233,165	(236,249)	233,165	
Total primary government	\$ 4,893,721	\$ 233,165	\$(1,078,601)	\$ 4,048,285	\$ 838,336

# **NOTES TO FINANCIAL STATEMENTS**

	Balances, Jan 01, 05	Additions	Deductions	Balances, Dec 31, 05	Due Within One Year
COMPONENT UNITS					
Alpena General Hospital G.O. Improvement Bonds - 1999 Amount of issue - \$7,525,000 Maturing through 2020 Interest rate ranges 4.85%-4.88% Principal maturity range \$225,000 \$550,000	\$ 6,500,000	\$ -	\$ (275,000)	\$ 6,225,000	\$ 225,000
Alpena General Hospital G.O. Improvement Bonds - 2000 Maturing through 2020 Interest rate ranges 5.00-5.35% Principal maturity range \$300,000 \$550,000	5,225,000	-	(200,000)	5,025,000	300,000
Alpena General Hospital G.O. Improvement Bonds - 2003 Maturing through 2008 Interest rate range 3.53% Principal maturity range \$785,000 \$840,000	3,195,000	-	(760,000)	2,435,000	785,000
Alpena General Hospital Equipment notes payable Interest rate ranges 3.77%-4.27%	1,128,035	728,383	(296,181)	1,560,237	354,155
	16,048,035	728,383	(1,531,181)	15,245,237	1,664,155
Compensated absences Alpena General Hospital Alpena County Road Commission	2,237,649 74,059	2,482,907 75,099	(2,237,649) (74,059)	2,482,907 75,099	2,482,907
District Health Department #4 Alpena County Library	522,655	509,775 70,160	(522,655)	509,775 70,160	- - -
	2,834,363	3,137,941	(2,834,363)	3,137,941	2,482,907
	\$18,882,398	\$ 3,866,324	\$(4,365,544)	\$18,383,178	\$ 4,147,062

#### **NOTES TO FINANCIAL STATEMENTS**

Annual requirements to pay bond and loan debt principal and interest outstanding are as follows:

	Primary Go	overnment	Component Units	
Year Ending	Principal	Interest	Principal	Interest
2006	\$ 838,336	\$ 156,407	\$ 1,664,155	\$ 694,540
2007	694,516	121,938	1,703,856	625,742
2008	608,832	88,341	1,799,169	554,159
2009	332,829	62,194	1,000,121	478,998
2010	305,607	48,255	677,936	438,329
2011-2015	945,000	89,862	3,650,000	1,675,384
2016-2020	90,000	2,250	4,750,000	636,175
	\$ 3,815,120	\$ 569,247	\$15,245,237	\$ 5,103,327

The Water and Sewage Bonds are contractual obligations with Alpena Township. These bonds are secured by special assessments levied against benefiting real property within these districts.

On December 1, 1992 the County of Alpena, on behalf of the Hospital, issued \$13,135,000 in refunding bonds for the purpose of advance refunding the \$13,020,000 outstanding principal of the General Obligation Hospital Improvement Refunding Bonds, dated June 1, 1985. The County has agreed to levy annually an ad valorem tax on the real property in the County to be used, together with the Hospital's contribution, for payment of debt service. The 1992 Refunding Bonds are not subject to redemption prior to maturity in 2002.

On March 1, 1998 the County of Alpena on behalf of the Alpena County Building Authority, issued \$1,360,000 in refunding bonds for the purpose of advance refunding the \$1,260,000 outstanding principal of the 1991 Building Authority Bonds, dated January 1, 1992. The proceeds of the 1998 issue are to be used to purchase obligations of the United States of America, the proceeds of such Government Obligations, together with the earnings will be used to pay principal and interest on the Refunded Bonds. The 1998 Refunding Bonds are not subject to redemption prior to maturity in 2006. As a result of the Bond Refunding the County experienced a net reduction in debt service payments of \$48,770.

On January 1, 1994, the County of Alpena, on behalf of the City, issued \$2,705,000 in General Obligation Bonds with an average interest rate of 4.55 percent to advance refund \$2,475,000 of outstanding 1978 Series Bonds with an average interest rate of 6.55 percent. The net proceeds of \$2,608,436 (after payment of \$86,533 in underwriting fees, insurance, and other costs, plus \$10,031 in bond discounts) were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1978 Series bonds. As a result, the 1978 Series bonds are considered to be defeased and the liability for those bonds has been removed from the general long-term debt account group.

The City advance refunded the 1978 Series bonds to reduce its total debt service payments over the next 15 years by \$173,068 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$130,185.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **NOTE 8--LEASES.**

The County is party to numerous operating leases. Minimum future rental payments under existing leases are not significant.

#### NOTE 9—RESTRICTED NET ASSETS.

Restrictions of net assets reflected in the Government-wide financial statements indicate that restrictions imposed by the board of commissioners, the funding source or outside source which precludes their use for unrestricted purposes. The following are the various net asset restrictions as of December 31, 2005:

### **Primary Government**

#### Governmental Activities:

General Fund Replace/acquire building and land reserve Roof replacement reserve F.I.A. loan reserve Technology reserve Reserved for pending obligations	\$ 30,000 20,000 44,000 1,375 42,957
Special Revenue Funds Housing Fund	
Reserved for mortgage loans receivable	2,266,609
Airport Designated for maintenance	6,315
Northern Lights Arena Designated for capital outlay	12,658
Older persons fund Designated for repairs and replacement	24,937
Parks	
Designated for wood harvesting	80,000
Debt Service Funds Designated for debt service	160,908
Component Units	
Road Commission Reserved for primary road expenditures	10,913
Alpena General Hospital Reserved for donor restrictions	1,702,645

#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 10--PROPERTY TAXES AND TAXES RECEIVABLE.

The County property tax is levied each July 1 and Dec 1 through 2007 on the taxable valuation of property located in the County as of the preceding December 31. On July or December 1, the property tax attachment is an enforceable lien on property and is payable by the last day of the next September or February, respectively.

Although the County's 2005 ad valorem tax is levied and collectible by December 1, 2005, it is the County's policy for all governmental fund types (with the exception below) to recognize revenues from the current tax levy in the year when the proceeds of the levy are budgeted and made available for financing County operations.

Taxable values are established annually by the local municipalities and are equalized by the County based on State statutes at an estimated percentage of the current market value. Beginning with the 1995 tax year, State Proposal "A" changed the way property taxes were computed. Under Proposal "A", the County Assessor determines the assessed value of a property, which is 50% of the current market value. However, the taxable value of a property cannot increase more than 5% or the rate of inflation annually, whichever is less. Therefore, over time, the taxable value will normally be less than the assessed value. However, when a property is sold, the accumulated effect of the above capping is erased and the assessed value constitutes the basis (taxable value) for the next property tax cycle.

Beginning with the 2004 tax levy the State has mandated the creation of a Revenue Sharing Reserve fund into which one-third of the County's 2004 to 2006 ad valorem operating tax is being recognized. The purpose of the fund is to accumulate reserves of the County's own local funds from which an amount similar to Revenue Sharing payments, formerly made by the State, will be made back to the General Fund. As part of this process, the County's tax levy will be shifting over the next three years from winter to summer. Property taxes are recognized in the financial statements as taxes receivable and property tax revenue in 2005.

Real and personal property in Alpena County for the 2005 levy had a taxable value of \$1,116,554,765 on which ad valorem taxes levied for County general operating purposes was 4.8009 mills (limited to 15 mills) with an additional .9804, .7461, .9300, and .5397 mills voted for the Hospital, Library, Ambulance, and Older Persons. These amounts are recognized in the respective General, Special Revenue, Debt Service, and component unit financial statements as taxes receivable, with an offsetting credit to unearned revenue.

By agreement with various taxing authorities, the County purchases at face value the real property taxes receivable returned delinquent each March 1. These receivables, together with interest and administration fees collected, are paid to the County's Delinquent Tax Revolving Fund, which advanced the money used to liquidate amounts due the General Fund, various other funds, other governmental units, and to provide funds for current operations. Taxes receivable of \$2,181,321 at March 1, 2006 and \$1,921,483 at March 1, 2005, were purchased by the County using the cash reserves of its Delinquent Tax Revolving Fund.

#### NOTE 11--DEFERRED COMPENSATION PLAN.

Alpena County offers all its employees a deferred compensation plan created in accordance with the Internal Revenue Code, Section 457. The assets of the plans were held in trust, (custodial account annuity contract) as described in IRC Section 457(g) for the exclusive benefit of the participants (employees) and their beneficiaries. The custodian thereof for the exclusive benefit of the participants holds the custodial account for the beneficiaries of this Section 457 plan, and the assets may not be diverted to any other use. The administrators are agents of the employer (Alpena County) for the purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account and all other matters. In accordance with the provision of GASB Statement No. 32, plan balances and activities are not reflected in the Alpena County financial statements.

#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 12--EMPLOYEE RETIREMENT AND BENEFIT SYSTEMS.

#### **Description of Retirement Plan and Plan Assets**

The County is in an agent multiple-employer defined benefit pension plan with the Municipal Employees' Retirement System (MERS), administered by the State of Michigan. The system provides the following provisions: normal retirement, deferred retirement, service retirement allowance, disability retirement allowance, nonduty-connected death and postretirement adjustments to plan members and their beneficiaries. The service requirement is computed using credited service at the time of termination of membership multiplied by the sum of 2.00 to 2.50 percent times the final average compensation (FAC) with a maximum benefit of 80 percent of FAC. The most recent period for which actuarial data was available was for the fiscal year ended December 31, 2004.

MERS was organized pursuant to Section 12a of Act #156, Public Acts of 1851 (MSA 5.333(a); MCLA 46.12(a)), as amended, State of Michigan. MERS is regulated under Act No. 427 of the Public Acts of 1984, sections of which have been approved by the State Pension Commission. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the MERS at 447 North Canal Street, Lansing, Michigan 48917-9755.

#### **Funding Policy**

The obligation to contribute to and maintain the system for these employees was established by negotiation with the County's competitive bargaining unit and personnel policy, which does not require employees to contribute to the plan. The County is required to contribute at an actuarially determined rate.

The contribution rate as a percentage of payroll at December 31, 2004 is as follows:

Local Union 212	13.41%
Sheriff	12.23%
Elected Appointed	11.73%
911 employees	10.69%
Northland library	09.83%
Alpena County library	14.97%

#### **Annual Pension Cost**

During the fiscal year ended December 31, 2005, the County's contributions totaling \$378,384 were made in accordance with contribution requirement determined by an actuarial valuation of the plan as of December 31, 2000. The employer contribution rate has been determined based on the entry age normal funding method. Under the entry age normal cost funding method, the total employer contribution is comprised of the normal cost plus the level annual percentage of payroll payment required to amortize the unfunded actuarial accrued liability over 30 years. The employer normal cost is, for each employee, the level percentage of payroll contribution (from entry age to retirement) required to accumulate sufficient assets at the member's retirement to pay for his projected benefit. Significant actuarial assumptions used include a long-term investment yield rate of 8 percent and annual salary increases of 4.5% percent based on an age-related scale to reflect merit, longevity, and promotional salary increases.

#### Three Year Trend Information for GASB Statement No. 27

Year Ended December 31	Ρ	Annual ension est (APC)	Percentage of APC Contributed	Net Pension Obligation	
2002 2003 2004	\$	374,947 380,972 381,216	100% 100% 100%	\$	0 0 0

#### **NOTES TO FINANCIAL STATEMENTS**

# Required Supplementary Information for GASB Statement No. 27

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Underfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent of Covered Payroll
12/31/02	\$ 7,999,896	\$10,567,336	\$ 2,567,440	75.0%	\$ 3,296,589	78.0%
12/31/03	8,655,573	11,069,544	2,413,971	78.0%	3,362,727	72.0%
12/31/04	9,311,382	12,313,305	3,001,923	95.6%	3,222,858	93.1%

#### **Component Unit Retirement Disclosures**

The Alpena General Hospital, Alpena County Road Commission and the District Health Department No. 4 participate in the Michigan Municipal Employees Retirement System, a multiple employer defined benefit pension plan, administered by the State of Michigan. The following table presents the relevant information for each plan:

	Actuarial Accrued <u>Liability</u>	Actuarial Value of Assets
Alpena General Hospital	\$100,924,564	\$ 90,048,730
Alpena County Road Commission	8,286,597	7,380,752
District Health Department No. 4	10,363,355	8,457,389

**Postretirement Benefits.** The County of Alpena offers no postemployment benefits to its retirees. However, retirees can continue coverage with the County's health care insurance at their own expense.

#### NOTE 13--CONTINGENCIES, CLAIMS, AND LITIGATION.

There are various legal actions pending against the County. Due to the inconclusive nature of these actions, it is not possible for the County to determine the probable outcome of these actions nor provide a reasonable estimate of the County's potential liability, if any. The County believes that it has sufficient insurance coverage to provide for possible losses resulting from the unfavorable outcome of any litigation.

#### **NOTE 14--RISK MANAGEMENT.**

The County is exposed to various risks of loss related to property loss, torts, errors, and omissions, employee injuries, unemployment benefits, as well as medical and workman's compensation benefits provided to employees. The County has purchased commercial insurance for fleet equipment and tort claims, boiler and machinery, certain property and equipment damage and theft, employee theft, and limited tort claims for specific County facilities or events.

Settled claims for the commercial insurance have not exceeded the amount of coverage in any of the past three years. There was no reduction in coverages obtained through commercial insurance during the past year. The County pays unemployment claims on a reimbursement basis.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **NOTE 15--JOINT VENTURES.**

In February 1998, the County of Alpena joined Montmorency County and Oscoda County in creating the *Montmorency-Oscoda-Alpena Solid Waste Management Authority* in accordance of Act No. 223 of the Public Acts of 1955 of the State of Michigan.

This authority manages a landfill located in Montmorency County and is governed by a six person board, with two representatives for each county.

Annually each County has been asked to use their annual financial statements to assure the unfunded portion of the Closure and Post Closure cost. That Closure cost balance on December 31, 2005 is \$3,368,215 with certificates of deposit and other investments amounting to \$1,928,884 of that balance.

The County has no significant influence over the management of the authority and that is why they are not included in the County's Annual financial report.

The Montmorency-Oscoda-Alpena Solid Waste Management Authority maintains the financial records at the Montmorency County Court House, Atlanta, MI 48709 and the office number is (989) 785-8003.

In January 2000, the County joined Montmorency County in forming the *Northeast Michigan Recycling Alliance Authority*, under Act No. 223 of the Public Acts of 1955 of the State of Michigan.

The authority manages a transfer station and recycling facility on West M-32 in Wilson Township in Alpena County. It is governed by a six person board, with three representatives from each County.

The County has no significance influence over the management of the authority and that is why they are not included in the County's Annual financial report.

The Northeast Michigan Recycling Alliance Authority maintains the financial records at the Montmorency County Court House, Atlanta, MI 48709 and the office number is (989) 785-8003. Its financial office is located at the Alpena Soil Conservation District Office located at 1900 W. M-32, Alpena, Michigan and the office number if (989) 356-6038.

# MAJOR FUNDS

# **BUDGETARY COMPARISON SCHEDULE**

Year Ended December 31, 2005

General Fund	Budgeted Original	Amounts Final	Actual Amount	Variance with Final Budget Favorable (Unfavorable)
	<b>4</b> 00 <del>7</del> 004	Φ 007.004	<b>4</b> 00 <del>7</del> 004	•
Budgetary fund balance, January 1, 2005 Resources (inflows):	\$ 967,034	\$ 967,034	\$ 967,034	\$ -
Taxes	3,392,116	3,840,526	3,840,852	326
Licenses and permits	19,550	16,050	16,754	704
Federal grants	258,900	377,682	297,042	(80,640)
State grants	905,183	961,049	809,464	(151,585)
Charges for service	988,900	1,291,818	1,300,229	8,411
Fines and forfeitures	89,000	83,300	83,370	70
Interest and rents	50,300	82,355	88,817	6,462
Other revenue	603,115	636,382	636,145	(237)
Transfers from other funds	1,118,688	1,445,838	1,302,918	(142,920)
Amounts available for appropriation	8,392,786	9,702,034	9,342,625	(359,409)
EXPENDITURES				
Legislative	188,198	190,325	188,750	1,575
Judicial	1,274,930	1,275,201	1,261,659	13,542
General government	3,106,869	3,099,416	3,019,933	79,483
Public safety	2,123,530	2,263,191	2,123,529	139,662
Public works	985	985	892	93
Health and welfare	442,726	491,134	457,576	33,558
Community and economic development	380,841	377,433	375,386	2,047
Transfers to other funds	630,579	743,588	723,588	20,000
Total charges to appropriations	8,148,658	8,441,273	8,151,313	289,960
Budgetary fund balance, December 31, 2005	\$ 244,128	\$ 1,260,761	\$ 1,191,312	\$ (69,449)

# **MAJOR FUNDS**

# **BUDGETARY COMPARISON SCHEDULE**

Year Ended December 31, 2005

	Budgeted Original	Amounts Final	Actual Amount	Variance with Final Budget Favorable (Unfavorable)
Ambulance Fund				
Budgetary fund balance, January 1, 2005 Resources (inflows):	\$ 802,363	\$ 802,363	\$ 802,363	\$ -
Property taxes Federal grants	639,069 -	714,467 -	714,496 -	29 -
State grants Interest and rents	12,000 6,000	17,523 29,630	17,523 30,207	- 577
Other	100	100	<u> </u>	(100)
Amounts available for appropriation	1,459,532	1,564,083	1,564,589	506
EXPENDITURES Public safety	872,058	900,530	796,740	103,790
Total charges to appropriations	872,058	900,530	796,740	103,790
Budgetary fund balance, December 31, 2005	\$ 587,474	\$ 663,553	\$ 767,849	\$ 104,296
Housing Commission Fund				
Budgetary fund balance, January 1, 2005 Resources (inflows):	\$ 56,357	\$ 56,357	\$ 56,357	\$ -
Federal grants Charges for service	140,000 100,000	81,000 128,000	113,025 102,188	32,025 (25,812)
Interest and rents	1,000	1,000	627	(373)
Other	50	50_		(50)
Amounts available for appropriation	297,407	266,407	272,197	5,790
EXPENDITURES				
Health and welfare	239,015	266,407	253,658	12,749
Total charges to appropriations	239,015	266,407	253,658	12,749
Budgetary fund balance, December 31, 2005	\$ 58,392	\$ -	\$ 18,539	\$ 18,539

# MAJOR FUNDS

# **BUDGETARY COMPARISON SCHEDULE**

Year Ended December 31, 2005

	Budgeted Original	Amounts Final	Actual Amount	Variance with Final Budget Favorable (Unfavorable)
Revenue Sharing Reserve Fund				
Budgetary fund balance, January 1, 2005	\$ 1,043,982	\$ 1,043,982	\$ 1,043,982	\$ -
Property taxes Interest and rents	800	1,273,381 17,000	1,265,350 17,625	(8,031) 625
Amounts available for appropriation	1,044,782	2,334,363	2,326,957	(7,406)
EXPENDITURES Transfers to other funds	499,888	874,457	637,027	237,430
Total charges to appropriations	499,888	874,457	637,027	237,430
Budgetary fund balance, December 31, 2005	\$ 544,894	\$ 1,459,906	\$ 1,689,930	\$ 230,024

# General Fund

# **COMPARATIVE BALANCE SHEET**

	 Decen	nber 31	
	 2005		2004
ASSETS			
Cash and cash equivalents	\$ 832,056	\$	484,929
Investments Receivables	316,669		307,746
Taxes	1,395,996		3,844,235
Interest and accounts	7,360		1,051
Due from other governmental units	163,059		147,533
Due from other funds	 -		237,430
Total assets	\$ 2,715,140	\$	5,022,924
LIABILITIES AND FUND BALANCES			
Accounts payable	\$ 45,549	\$	120,941
Accrued payroll and withholdings	82,283		90,714
Unearned revenue	 1,395,996		3,844,235
Total liabilities	 1,523,828		4,055,890
Fund Balances Unreserved			
Designated	138,332		138,332
Undesignated	 1,052,980		828,702
Total fund balance	 1,191,312		967,034
Total liabilities and fund balance	\$ 2,715,140	\$	5,022,924

### General Fund

### **BUDGETARY COMPARISON SCHEDULE OF REVENUES AND EXPENDITURES**

		nded December 3		2004
	Budgeted	Amounts Amended	Actual Amounts	2004 Actual
REVENUES	<u>Original</u>	Amended	Amounts	Actual
TAXES				
Property Taxes	\$ 3,339,116	\$ 3,787,526	\$ 3,787,656	\$ 3,675,510
Others	53,000	53,000	53,196	53,795
	3,392,116	3,840,526	3,840,852	3,729,305
LICENSES AND PERMITS				
Licenses and Permits	19,550	16,050	16,754	21,181
FEDERAL GRANTS				
IV-D Cooperative Reimbursement	50,780	50,780	34,341	43,382
Emergency Management	12,000	13,800	13,846	11,795
Community Emergency Response	, -	71,675	69,284	· -
Homeland Security	196,120	196,120	185,676	8,038
Solution Area Planner	-	18,307	18,307	15,692
W.M.D. Exercise	-	27,000	26,970	21,151
	258,900	377,682	348,424	100,058
STATE GRANTS				
Single Business Tax	70,000	94,510	94,510	81,960
State Income Tax	-	-	-	365,316
Judicial Payments	120,704	120,704	120,617	152,624
Probate Court	101,633	101,633	78,347	101,689
State Court Fund	200,000	203,134	203,134	208,861
Secondary Road Patrol	80,170	80,170	80,170	80,089
Parent Education	-	-	-	8,347
Liquor and Convention Facilities Tax	135,102	137,166	137,166	129,156
Cigarette Tax	19,578	19,578	19,574	18,006
State Survey and Remonumentation	92,934	94,671	22,199	53,062
Victims Rights	42,600	59,490	59,490	35,773
D.N.R. Safety	6,000	6,600	6,580	11,504
Household Hazardous Waste Collection	-	-	-	29,158
Others	36,512	43,443	20,098	15,904
	905,233	961,099	841,885	1,291,449

### General Fund

### **BUDGETARY COMPARISON SCHEDULE OF REVENUES AND EXPENDITURES - Continued**

		nded December 3 d Amounts	Actual	2004
	Original	Amended	Amounts	Actual
REVENUES - continued			7	7.0.00.
CHARGES FOR SERVICES				
District Court	\$ 357,000	\$ 345,800	\$ 346,396	\$ 353,509
Circuit Court	54,000	82,637	83,154	86,378
Friend of the Court	-	145,782	145,782	117,606
Probate Court	16,300	19,664	19,390	16,734
Probation Enhancement	-	-	-	1,206
Family Division Court	-	20,884	20,884	-
Clerk	68,000	72,400	72,657	68,146
Register of Deeds	210,000	206,600	206,617	213,794
Property Transfer Fees	90,000	85,800	85,868	92,576
Sheriff	167,500	281,635	281,480	191,040
Treasurer	12,000	9,500	9,064	10,266
Others	14,100	21,116	20,992	23,417
	988,900	1,291,818	1,292,284	1,174,672
FINES AND FORFEITURES	89,000	83,300	83,370	84,859
INTEREST AND RENTS				
Interest Earned	45,000	78,500	78,653	47,149
Rents	5,300	3,855	3,855	3,500
	50,300	82,355	82,508	50,649
OTHER REVENUE				
Central Service Reimbursements	116,213	140,513	140,778	124,260
Reimbursements and Refunds	486,902	495,869	495,367	474,760
	603,115	636,382	636,145	599,020
TOTAL REVENUES	6,307,114	7,289,212	7,142,222	7,051,193
TRANSFERS IN				
Delinquent Tax Payment	520,000	596,235	596,235	257,744
Revenue Sharing Reserve	499,888	779,947	779,947	-
Budget Stabilization	-	· -	· -	100,000
Child Care - Probate Court	50,000	26,000	26,000	-
Child Care - DHS	-	15,683	15,683	1,338
Department of Human Services (DHS)	_	. 5,555		17,687
Older Persons Fund	48,800	27,973	27,973	, 501
Oldor i Croons i unu	1,118,688	1,445,838	1,445,838	376,769
Total rayanuas and transfers in				
Total revenues and transfers in	7,425,802	8,735,050	8,588,060	7,427,962

### General Fund

### **BUDGETARY COMPARISON SCHEDULE OF REVENUES AND EXPENDITURES**

		Ended December 3 d Amounts	Actual	2004 Actual	
	Original	Amended	Amounts		
EXPENDITURES				710100	
LEGISLATIVE					
Board of Commissioners	\$ 188,198	\$ 190,325	\$ 188,860	\$ 170,144	
JUDICIAL					
District Court	498,845	494,091	489,388	495,305	
Circuit Court	308,511	308,511	308,511	367,580	
Friend of the Court	89,529	89,529	89,529	111,171	
Probate Court	253,203	260,879	258,328	265,648	
Probation enhancement	4,550	1,889	1,860	5,030	
Public Guardian	28,798	28,808	27,847	27,095	
Regional Community Correction	-	-	-	3,919	
Family Division - Juvenile	91,494	91,494	91,494	65,185	
	1,274,930	1,275,201	1,266,957	1,340,933	
GENERAL GOVERNMENT					
Coordinator	83,473	75,157	74,098	81,240	
Elections	19,722	16,452	15,394	32,056	
Board of Canvassers	1,176	1,176	-	950	
County General	132,008	179,754	179,521	83,457	
Clerk	221,277	212,255	209,000	208,721	
Equalization	243,544	223,997	221,025	219,074	
Prosecuting Attorney	377,641	382,254	378,027	366,840	
IV-D Cooperative Reimbursement	73,305	75,504	64,880	51,234	
Register of Deeds	190,796	187,677	185,700	180,933	
State Survey and Remonumentation	92,934	93,596	93,558	35,521	
Treasurer	222,203	217,494	212,760	208,809	
Building Authority	266,583	266,583	266,330	258,788	
Building and Grounds	686,741	695,885	694,534	669,082	
DHS State Lease	76,147	74,647	72,040	70,427	
Drain Commissioner	13,510	13,960	12,911	12,654	
MSU Cooperative Extension	74,904	72,504	70,856	64,349	
MSU Parent Educator	-	-	-	6,652	
Data Processing	330,905	310,521	296,609	283,082	
	3,106,869	3,099,416	3,047,243	2,833,869	
PUBLIC WORKS					
Department of Public Works	985	985	891	666	

### General Fund

### **BUDGETARY COMPARISON SCHEDULE OF REVENUES AND EXPENDITURES - Continued**

	V <b>-</b>	dd.D	4 0005	
		nded December 3 I Amounts	1, 2005 Actual	2004
	Original	Amended	Amounts	Actual
EXPENDITURES (Continued)	Original	Ameriaca	Amounts	Actual
PUBLIC SAFETY				
Sheriff Department / Jail	\$ 1,604,976	\$ 1,636,209	\$ 1,614,595	\$ 1,665,574
H.U.N.T. Program	32,428	33,428	33,376	32,220
Secondary Road Patrol Program	76,704	75,817	62,035	48,211
D.A.R.E. Progam	11,000	6,550	6,511	-
D.N.R. Safety Program	17,043	20,272	5,039	3,319
School Liaison Program	53,006	40,256	37,372	54,695
Victims Rights Services	49,322	50,232	45,962	42,083
Office of Emergency Preparation	33,009	33,109	31,925	37,825
Livestock Damage	100	100	100	-
Ordinance Enforcement Officer	49,913	50,450	49,718	43,311
Community Emergency Response	-	67,153	62,589	4,513
Solution Area Planner	-	13,057	10,461	20,923
Homeland Security Exercise Grant	37,232	32,200	17,021	9,955
Homeland Security Training Grant	-	37,233	17,606	20,156
Homeland Security Equipment Grant	158,797	167,125	165,189	1,587
	2,123,530	2,263,191	2,159,499	1,984,372
HEALTH AND WELFARE				
Communicable Disease	700	1,400	765	891
Medical Examiner	41,630	40,288	30,575	32,146
State Institutions-Mental	50,000	91,400	91,388	47,215
District Health	204,010	204,010	204,010	150,000
Northeast Michigan Mental Health	94,737	94,737	94,737	94,737
Veterans Burials	6,250	13,950	13,211	6,241
Veterans Counselor	38,399	38,349	35,855	34,413
MI Department AG-Clean Sweep Project	7,000	7,000	747	
	442,726	491,134	471,288	365,643
COMMUNITY AND ECONOMIC DEVELOPMENT				
Planning Commission	8,553	3,053	2,349	17,725
Associations and Community Groups	372,288	374,380	373,687	316,952
,	380,841	377,433	376,036	334,677
TOTAL EXPENDITURES	7,518,079	7,697,685	7,510,774	7,030,304

### General Fund

### **BUDGETARY COMPARISON SCHEDULE OF REVENUES AND EXPENDITURES**

				December 3	1, 20			2004
		Budgeted  Original		Amended	Actual Amounts		2004 Actual	
TRANSFERS OUT		Jilgillai		Amenaea		Amounts		Actual
Airport	\$	65,951	\$	153,960	\$	133,960	\$	47,943
Child Care - DHS	Ψ	2,000	Ψ	2,000	Ψ	2,000	Ψ	2,000
Child Care - Probate Court		360,544		360,544		360,544		401,507
Department of Human Services (DHS)		24,000		24,000		24,000		24,000
Equipment Fund		160,000		160,000		160,000		126,803
Law Library		13,270		13,270		13,270		12,400
Parks and Recreation		, <u>-</u>		, -		, -		10,000
Plaza Pool		4,814		29,814		29,814		35,401
		630,579		743,588		723,588		660,054
Total expenditures and transfers out  EXCESS OF REVENUES AND TRANSFERS OVER (UNDER) EXPENDITURES AND TRANSFERS		8,148,658		8,441,273		8,234,362		7,690,358
(BUDGETARY BASIS)	\$	(722,856)	\$	293,777		353,698		(262,396)
ADJUSTMENTS  To adjust revenues for interest and tax accruals and deferrals						(212,470)		108,515
To adjust expenditures for accrual of payables						83,050		(97,020)
EXCESS OF REVENUES AND TRANSFERS OVER (UNDER) EXPENDITURES AND TRANSFERS (GAAP BASIS)					\$	224,278	\$	(250,901)

# **COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS**

December 31, 2005

ASSETS	 Airport		ena General Hospital Capital	Budget Stabilization		
Cash and cash equivalents Investments Receivables	\$ 9,138 -	\$	3,078	\$	695 133,997	
Taxes Interest and accounts Loans	- 18,069 -		818,011 - -		- 31 -	
Due from other governmental units  Due from other funds  Inventories	8,326 - -		- - -			
	\$ 35,533	\$	821,089	\$	134,723	
LIABILITIES AND FUND BALANCES						
Accounts payable Accrued payroll and withholdings Due to other funds Advances payable Deferred revenue	\$ 2,446 3,706 - -	\$	- - - 818,011	\$	- - - -	
	 6,152		818,011		<u>-</u>	
Fund equity Fund balances Reserved Unreserved	-		-		-	
Designated Undesignated	 6,315 23,066		3,078		134,723	
	 29,381		3,078		134,723	
	\$ 35,533	\$	821,089	\$	134,723	

	d Care		nild Care		Corrections		Criminal		Drug Law		Enhanced	
	DHS	Pro	bate Court		raining	Justic	e Training	Enfo	orcement		911	
\$	886	\$	79,575	\$	9,981	\$	7,430	\$	1,890	\$	62,185	
	-		137,278		-		-		-		15,445	
	-		- 34		-		-		-		- 43,959	
	-		-		-		-		-		-	
	-		52,434		-		-		-		28,285	
	-		-		-		-		-		-	
			<u>-</u>				-				<u>-</u>	
\$	886	\$	269,321	\$	9,981	\$	7,430	\$	1,890	\$	149,874	
\$	130	\$	22,007	\$	-	\$	-	\$	-	\$	-	
	-		-		-		-		-		14,878	
	-		-		-		-		-		-	
	-		-		-		-		-		-	
	130		22,007				-				14,878	
	-		-		-		-		-		-	
	- 756		- 247 244		- 0.091		- 7 420		1 900		124 006	
	756		247,314		9,981		7,430		1,890		134,996	
	756		247,314		9,981	·	7,430		1,890		134,996	
Φ.	-	Φ.	000 004	Φ.	0.004	Φ.	7 400	Φ.	4 000	Φ.	440.074	
\$	886	\$	269,321	\$	9,981	\$	7,430	\$	1,890	\$	149,874	

#### **COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS**

	Family ounseling	DHS	ŀ	ł.U.N.T.
ASSETS	 			
Cash and cash equivalents Investments Receivables Taxes	\$ 63,689	\$ 34,765	\$	148,474
Interest and accounts Loans	-	50		-
Due from other governmental units Due from other funds Inventories	 126 - -	11,371 - -		603
	\$ 63,815	\$ 46,186	\$	149,077
LIABILITIES AND FUND BALANCES				
Accounts payable Accrued payroll and withholdings Due to other funds	\$ -	\$ 1,108 -	\$	8,386 -
Advances payable Deferred revenue	 - -	33,000		<u>-</u>
	 -	34,108		8,386
Fund equity Fund balances Reserved	-	-		_
Unreserved Designated Undesignated	- 63,815	- 12,078		- 140,691
	63,815	12,078		140,691
	\$ 63,815	\$ 46,186	\$	149,077

Law Library	 Northern Lights Arena	Pe	Older ersons Act	 Parks	 Plaza Pool		egister of Deeds tomation
\$ 5,532 -	\$ 39,102 -	\$	40,332 99,166	\$ 6,145 145,209	\$ 4,022	\$	15,120 24,260
-	- 43,233		451,153 1,218	- 822	-		- 6
- - -	- - - 5 792		- - -	- - -	- - -		- - -
\$ 5,532	\$ 5,783 88,118	\$	591,869	\$ 152,176	\$ 4,022	\$	39,386
\$ 1,016 - -	\$ 22,575 5,568 -	\$	22,294 - -	\$ - - -	\$ 600 2,075 -	\$	- - -
- -	 3,808		449,872	 <u>-</u>	<u>-</u>		<u>-</u>
1,016	31,951		472,166		2,675		
_	_		_	_	_		_
- 4,516_	12,658 43,509		24,937 94,766	80,000 72,176	- 1,347		- 39,386
4,516	56,167		119,703	152,176	1,347		39,386
\$ 5,532	\$ 88,118	\$	591,869	\$ 152,176	\$ 4,022	\$	39,386

### **COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS**

		terans rust	PA er # 5	EPA Water # 5	
ASSETS	_				_
Cash and cash equivalents Investments Receivables Taxes Interest and accounts Loans Due from other governmental units Due from other funds Inventories	\$	292 - - - - - -	\$ - - - - - - -	\$	- - - - - -
	\$	292	\$ _	\$	-
Accounts payable Accrued payroll and withholdings Due to other funds Advances payable Deferred revenue	\$	- - - - -	\$ - - - - - -	\$	- - - - -
Fund equity Fund balances Reserved Unreserved Designated Undesignated		- - 292	 - - -		- - -
		292		_	
	\$	292	\$ 	\$	-

1989 Water / Sewer Bond	- 1	ena County Building hority Debt	E	ena County Building ority Capital	-	ipment and placement		Total Non-Major overnmental Funds
\$ -	\$	83,933 76,956	\$	-	\$	22,696 114,109	\$	638,960 746,420
		70,330				114,103		740,420
-		-		-		-		1,269,164
-		19 -		-		13,791		121,232
-		-		-		-		101,145
-		-		-		-		-
		-						5,783
\$ -	\$	160,908	\$	-	\$	150,596	\$	2,882,704
¢.	Φ.		¢		¢	770	<b>c</b>	04.004
\$ -	\$	-	\$	-	\$	772 -	\$	81,334 26,227
-		-		-		-		
-		-		-		-		33,000
<u>-</u>	-	<u>-</u>		<del>-</del>		<u> </u>		1,271,691
						772		1,412,252
-		-		-		-		-
_		160,908		_		_		284,818
-		100,300		-		- 149,824		1,185,634
		160,908				149,824		1,470,452
\$ -	\$	160,908	\$	<u> </u>	\$	150,596	\$	2,882,704

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Airport		ŀ	na General Hospital Capital	Budget abilization
REVENUES	•				
Taxes	\$	-	\$	783,050	\$ -
Licenses and permits		-		-	-
Federal grants	321,	565		-	-
State grants	19,	739		19,305	-
Other intergovernmental revenue		-		-	-
Charges for service	75,	976		-	-
Fines and forfeitures		-		-	-
Interest and rents	144,	831		-	4,187
Other revenue	4,	428		-	-
Total revenues	566,	539		802,355	4,187
EXPENDITURES					
Current					
Judicial		-		-	-
General government		-		-	-
Public safety		-		-	-
Public works		-		-	-
Health and welfare		-		802,428	-
Recreation and cultural	681,	065		-	-
Debt Service					
Principal		-		-	-
Interest				-	-
Total expenditures	681,	065		802,428	 -
EXCESS OF REVENUES OVER	(4.4.4	500)		(70)	4.407
(UNDER) EXPENDITURES	(114,	526)		(73)	 4,187
OTHER FINANCING SOURCES (USES) Transfers in	133,	960		-	-
Transfers (out)		-			 -
	133,	960		-	 -
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER)					
EXPENDITURES AND OTHER USES	19,	434		(73)	4,187
FUND BALANCES, beginning of the year	9,	947		3,151	 130,536
FUND BALANCES, end of the year	\$ 29.	381	\$	3,078	\$ 134,723

Child Dl	Care -IS		hild Care bate Court		rrections raining		riminal ce Training		ug Law orcement	E	nhanced 911
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	-		-		-		-		-		-
	-		- 209,142		-		- 3,147		-		-
	_		27,500		_		5,147		_		_
	-		30,268		10,642		_		_		629,998
	-		-		-		-		-		-
	-		3,907		-		_		-		448
	-		-		-		-		-		3,040
	-		270,817		10,642		3,147		-		633,486
	- -		- -		- -		-		-		-
	-		-		6,838		1,115		154		664,037
	- 2,504		- 473,210		-		-		-		-
	2,304		473,210		_		_		-		_
	-		-		-		-		-		-
	<u>-</u>		<u>-</u>		<u> </u>		<u> </u>		<u>-</u>		<u> </u>
-	2,504		473,210		6,838		1,115		154		664,037
	(2,504)		(202,393)		3,804		2,032		(154)		(30,551)
-	( ) /		( - ) /				,		( - /_		(==,==,
	2,600		360,544		-		-		-		-
-	2,600		(26,600) 333,944		<del></del>		<del>-</del>		<del></del>		<del></del>
	_,000		000,011								
	96		131,551		3,804		2,032		(154)		(30,551)
	660		115,763		6,177		5,398		2,044		165,547
\$	756	\$		\$	9,981	\$	_	\$	1,890	\$	
Ψ	730	ψ	247,314	Ψ	3,301	Ψ	7,430	Ψ	1,080	Ψ	134,996

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	amily unseling	DHS	<u>F</u>	ł.U.N.T.
REVENUES				
Taxes	\$ -	\$ -	\$	-
Licenses and permits	4,702	-		-
Federal grants	-	-		139,195
State grants	-	185,635		-
Other intergovernmental revenue	-	-		35,999
Charges for service	-	12,655		-
Fines and forfeitures	-	-		-
Interest and rents	-	-		2,509
Other revenue	 -	 		60,870
Total revenues	 4,702	198,290		238,573
EXPENDITURES				
Current				
Judicial	-	-		-
General government	-	-		-
Public safety	-	-		257,620
Public works	-	-		-
Health and welfare	630	217,771		-
Recreation and cultural	-	-		-
Debt Service				
Principal	-	-		-
Interest	 -			
Total expenditures	 630	 217,771		257,620
EXCESS OF REVENUES OVER				
(UNDER) EXPENDITURES	 4,072	 (19,481)		(19,047)
OTHER FINANCING SOURCES (USES)				
Operating transfers in	-	24,000		-
Operating transfers (out)	-	(15,682)		-
	 	 8,318		
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER)				
EXPENDITURES AND OTHER USES	4,072	(11,163)		(19,047)
FUND BALANCES, beginning of the year	 59,743	 23,241		159,738
FUND BALANCES, end of the year	\$ 63,815	\$ 12,078	\$	140,691

l	Law Library	lorthern Lights Arena	Older Persons Act		Parks	 Plaza Pool	Register of Deeds Automation		
\$	-	\$ -	\$	430,464	\$ -	\$ -	\$	-	
	-	-		-	-	-		-	
	-	-		10,630	-	-		-	
	-	- 681,678		-	- 117,693	- 47,361		- 40,892	
	3,500	-		-	-	-		-	
	-	102		8,074	6,599	-		148	
	3,500	 88,622 770,402		449,168	14,697 138,989	48,028		41,040	
	12,766	- - - 673,658 7,053 -		- - - - 379,191 - - -	- - - - 122,130 - - -	97,018		- 25,610 - - - - - -	
	12,766	 680,711		379,191	122,130	97,018		25,610	
	(9,266)	89,691		69,977	16,859	(48,990)		15,430	
	40.070					40.070			
	13,270 -	-		(46,439)	-	48,279 -		-	
	13,270	-		(46,439)	-	48,279		-	
	4,004	89,691		23,538	16,859	(711)		15,430	
	512	 (33,524)		96,165	135,317	2,058		23,956	
\$	4,516	\$ 56,167	\$	119,703	\$ 152,176	\$ 1,347	\$	39,386	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Veterans			EPA		EPA
	T	rust	S	ewer # 5	W	ater # 5
REVENUES						
Taxes	\$	-	\$	-	\$	-
Licenses and permits		-		-		-
Federal grants		-		-		-
State grants		3,801		-		-
Other intergovernmental revenue		-		211,900		60,850
Charges for service		-		-		-
Fines and forfeitures		-		-		-
Interest and rents		-		-		-
Other revenue			-			
Total revenues		3,801		211,900		60,850
EXPENDITURES						
Current						
Judicial		-		-		-
General government		-		-		-
Public safety		-		-		-
Public works		-		-		-
Health and welfare		3,586		-		-
Recreation and cultural		-		-		-
Debt Service						
Principal		-		175,000		50,000
Interest		-		36,900		10,850
Total expenditures		3,586		211,900		60,850
EXCESS OF REVENUES OVER						
(UNDER) EXPENDITURES		215			-	
OTHER FINANCING SOURCES (USES)						
Operating transfers in		-		-		-
Operating transfers (out)		-				
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER)						
EXPENDITURES AND OTHER USES		215		-		-
FUND BALANCES, beginning of the year		77				
FUND BALANCES, end of the year	\$	292	\$		\$	

198 Water / Bo	Sewer	В	na County uilding ority Debt	В	na County Building Buity Capital	-	pment and	Total Non-Major overnmental Funds
\$	-	\$	-	\$	-	\$	-	\$ 1,213,514
	-		-		-		-	4,702
	-		-		-		-	460,760
	-		-		-		-	451,399
14	40,117		180,279		-		-	656,645
	-		-		-		-	1,647,163
	-		-		-		-	3,500
	-		324,059		20		3,800	498,684
	-		-		5,200		50,300	 227,824
14	40,117		504,338		5,220		54,100	5,164,191
	_		_		_		_	12,766
	_		_		_		_	25,610
	_		_		_		_	929,764
	775		-		-		-	775
	_		-		-		-	1,500,129
	-		-		10,217		-	1,963,279
12	20,000		345,008		-		145,291	842,352
1	19,342		137,125				48,890	 253,107
14	40,117		482,133		10,217		194,181	 5,527,782
			22,205		(4,997)		(140,081)	 (363,591)
	_		_		_		160,000	742,653
	-		-		-		-	(88,721)
	-		-		-		160,000	653,932
	-		22,205		(4,997)		19,919	290,341
			138,703		4,997		129,905	1,180,111
\$		\$	160,908	\$	-	\$	149,824	\$ 1,470,452

### **COMBINING BALANCE SHEET - FIDUCIARY FUNDS**

ASSETS	 Trust and Agency Fund	Library Penal Fund		
Cash and cash equivalents	\$ 1,081,688	\$	82,857	
Investments	-		-	
Interest and accounts	 			
	\$ 1,081,688	\$	82,857	
LIABILITIES AND FUND EQUITY				
Accrued payroll and withholdings	\$ 39,803	\$	-	
Other liabilities and deposits	 1,041,885		82,857	
	 1,081,688		82,857	
Fund balances	 			
	\$ 1,081,688	\$	82,857	

E	mployee Sick Pay	 Totals
\$	226,176	\$ 1,390,721
	15,112	15,112
	56	56
\$	241,344	\$ 1,405,889
\$	241,344	\$ 281,147
		 1,124,742
	241,344	 1,405,889
		 -
\$	241,344	\$ 1,405,889

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS

Year Ended December 31, 2005

TRUST AND AGENCY FUND	Balances lan 01, 05		Additions	 Deductions	Balances Dec 31, 05
400570					
ASSETS  Cash and cash equivalents	\$ 1,397,661	\$	15,502,971	\$ 15,818,944	\$ 1,081,688
	\$ 1,397,661	\$	15,502,971	\$ 15,818,944	\$ 1,081,688
LIABILITIES					
Payroll withholdings and other	\$ 96,124	\$	1,625,716	\$ 1,682,037	\$ 39,803
Other liabilities and deposits	 1,301,537		13,996,894	 14,256,546	 1,041,885
	\$ 1,397,661	\$	15,622,610	\$ 15,938,583	\$ 1,081,688
LIBRARY PENAL FUND					
ASSETS					
Cash and cash equivalents	\$ 71,131	\$	166,079	\$ 154,353	\$ 82,857
	\$ 71,131	\$	166,079	\$ 154,353	\$ 82,857
LIABILITIES					
Other liabilities and deposits	\$ 71,131	\$	166,079	\$ 154,353	\$ 82,857
	\$ 71,131	\$	166,079	\$ 154,353	\$ 82,857
EMPLOYEE SICK PAY FUND					
ASSETS					
Cash and cash equivalents	\$ 219,170	\$	7,016	\$ 10	\$ 226,176
Investments Interest and accounts receivable	14,693 14		419 56	- 14	15,112 56
	\$ 233,877	\$	7,491	 24	\$ 241,344
LIABILITIES					
Payroll withholdings and other	\$ 233,877	_\$_	7,490	\$ 23	\$ 241,344
	\$ 233,877	\$	7,490	\$ 23	\$ 241,344

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS

Year Ended December 31, 2005

TOTALS - ALL AGENCY FUNDS	Balances Jan 01, 05	Additions	Deductions	Balances Dec 31, 05
ASSETS  Cash and cash equivalents Investments Interest and accounts receivable	\$ 1,687,962	\$ 15,676,066	\$ 15,973,307	\$ 1,390,721
	14,693	419	-	15,112
	14	56	14	56
	\$ 1,702,669	\$ 15,676,541	\$ 15,973,321	\$ 1,405,889
LIABILITIES Payroll withholdings and other Other liabilities and deposits	\$ 330,001	\$ 1,633,206	\$ 1,682,060	\$ 281,147
	126,379	14,162,973	14,410,899	1,124,742
	\$ 1,702,669	\$ 15,796,179	\$ 16,092,959	\$ 1,405,889

## SCHEDULE OF INDEBTEDNESS

	Interest Rate	Date of Maturity	Principal Payable	Annual Interest Payable	
PRIMARY GOVERNMENT - GOVERNI	MENTAL AC	TIVITIES			
Alpena County Water Supply System No. 5 Date of Issue: May 1, 1989 Amount of Issue: \$870,000	7.50% 7.50% 7.50% 7.50%	2006 2007 2008 2009	\$ 50,000 25,000 25,000 20,000	\$ 7,125 4,313 2,438 750	
			120,000	14,626	
County of Alpena 1989 Series G.O. Refunding Bonds Date of Issue: May 4, 1989	7.45% 7.50%	2006 2007	75,000 65,000	10,463 4,875	
Amount of Issue: \$3,005,000			140,000	15,338	
Alpena County Sanitary Sewage Unlimited Tax Refunding Bonds Date of Issue: January 12, 1994 Amount of Issue: \$2,705,000	5.00% 5.00% 5.00%	2006 2007 2008	175,000 195,000 190,000	28,000 19,250 9,500	
7 (πουπ. οι πουσο. φ2,7 ου,000			560,000	56,750	
Alpena County Building Authority	4.75%	2006	105,000	38,054	
Building Authority Bonds	4.75%	2007	105,000	33,068	
Date of Issue: March 1, 1998	4.75%	2008	115,000	27,841	
Amount of Issue: \$1,360,000	4.75%	2009	120,000	22,260	
	4.75%	2010	130,000	16,322	
	4.85% 4.95%	2011 2012	130,000 140,000	10,082 3,465	
	-1.55 /0	2012	845,000	151,092	

### SCHEDULE OF INDEBTEDNESS

	Interest Rate	Date of Maturity		Principal Payable		Annual Interest Payable	
PRIMARY GOVERNMENT - GOVERN	IMENTAL AC	TIVITIES (co	ntinue	ed)			
Alpena County Building Authority	4.70%	2006	\$	65,000	\$	25,253	
<b>Building Authority Bonds</b>	4.85%	2007		70,000		22,027	
Date of Issue: November 1, 1999	5.00%	2008		80,000		18,330	
Amount of Issue: \$840,000	5.10%	2009		40,000		15,310	
	5.20%	2010		40,000		13,250	
	5.25%	2011		40,000		11,160	
	5.30%	2012		40,000		9,050	
	5.40%	2013		40,000		6,910	
	5.50%	2014		50,000		4,455	
	5.60%	2015		55,000		1,540	
				520,000		127,285	
Alpena County Building Authority	4.00%	2006		55,000		18,083	
Building Authority Bonds	4.10%	2007		60,000		16,983	
Date of Issue: September 1, 2001	4.20%	2008		60,000		15,753	
Amount of Issue: \$995,000	4.30%	2009		65,000		14,493	
	4.40%	2010		70,000		13,096	
	4.50%	2011		70,000		11,555	
	4.60%	2012		75,000		9,980	
	4.80%	2013		80,000		8,255	
	4.90%	2014		80,000		6,335	
	5.00%	2015		85,000		4,375	
	5.00%	2016		90,000		2,250	
				790,000		121,158	
Alpena County Building Authority	3.60%	2006		110,000		19,705	
Building Authority Bonds	3.90%	2007		95,000		15,745	
Date of Issue: February 1, 2002	4.10%	2008		90,000		12,040	
Amount of Issue: \$960,000	4.30%	2009		70,000		8,350	
	4.40%	2010		60,000		5,340	
	4.50%	2011		60,000		2,700	
				485,000		63,880	

### SCHEDULE OF INDEBTEDNESS

	Interest Rate	Date of Maturity		Principal Payable		Annual Interest Payable	
PRIMARY GOVERNMENT - GOVERNI	MENTAL AC	TIVITIES (co	ntinue	d)			
Alpena County Building Authority Commercial bank loan Date of Issue: April 12, 2002 Amount of Issue: \$135,000	4.40% 4.40% 4.40% 4.40%	2006 2007 2008 2009 2010	\$	15,668 16,358 17,077 17,829 5,607	\$	3,192 2,502 1,783 1,031 247	
Alpena County Northern Lights Arena Intergovernmental loan Date of Issue: February 1, 2003 Amount of Issue: \$112,500	0.00%	2006		72,539 95,504 95,504		8,755 	
INSTALLMENT PURCHASE AGREEM Various installment purchase agreemen		2006 2007 2008		92,164 63,158 31,755 187,077		6,532 3,175 656 10,363	
Total Primary Government - Governmen	ntal Activities		\$ ;	3,815,120	\$	569,247	

### SCHEDULE OF INDEBTEDNESS

	Interest Rate	Date of Maturity	Principal Payable	Annual Interest Payable
DISCRETELY PRESENTED COMPO	NENT UNITS			
Alpena General Hospital				
Alpena General Hospital 1999 G.O. Improvement Bonds Date of Issue: November 1, 1999 Amount of Issue: \$7,525,000	4.850% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875% 4.875%	2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020	\$ 300,000 300,000 325,000 325,000 350,000 375,000 400,000 425,000 450,000 475,000 500,000 525,000 550,000	\$ 296,119 281,531 266,297 250,453 234,000 216,328 198,047 179,156 159,047 137,719 115,172 91,406 66,422 40,219 13,406
Alpena General Hospital 2000 G.O. Improvement Bonds Date of Issue: May 1, 2000 Amount of Issue: \$5,875,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.125% 5.125% 5.250% 5.250% 5.350% 5.350% 5.350%	2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020	225,000 225,000 250,000 275,000 275,000 300,000 325,000 325,000 350,000 375,000 375,000 400,000 450,000 550,000	259,537 248,287 237,037 224,537 210,787 197,038 182,038 165,788 149,131 132,475 114,275 94,588 74,900 53,500 29,425

### SCHEDULE OF INDEBTEDNESS

	Interest Rate	Date of Maturity	Principal Payable	Annual Interest Payable	
DISCRETELY PRESENTED COMPO	NENT UNITS	(continued)			
Alpena General Hospital					
Alpena General Hospital 2003 G.O. Improvement Bonds Date of Issue: May 1, 2003 Amount of Issue: \$3,925,000	3.57% 3.57% 3.57%	2006 2007 2008	\$ 785,000 810,000 840,000 2,435,000	\$ 86,931 58,905 29,988 175,824	
			2,433,000	173,024	
Alpena General Hospital Equipment notes payable Date of Issue: June 30, 2004 Amount of Issue: \$1,128,035	4.27% 4.27% 4.27% 4.27% 4.27%	2006 2007 2008 2009 2010	215,034 224,399 234,172 244,370 20,838	31,018 21,420 10,778 6,574 74	
			938,813	69,864	
Alpena General Hospital Equipment notes payable Date of Issue: June 30, 2005 Amount of Issue: \$728,383	3.77% 3.77% 3.77% 3.77% 3.77%	2006 2007 2008 2009 2010	139,121 144,457 149,997 155,751 32,098	20,935 15,599 10,059 4,305 342 51,240	
Total discretely presented component	units		\$ 15,245,237	\$ 5,103,327	

#### STRALEY, ILSLEY & LAMP P.C.

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Certified Public Accountants

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SHANNA M. JOHNSON, C.P.A.
DONALD C. LEVREN

TAX, AUDIT AND BUSINESS CONSULTANTS

RETIRED GORDON A. NETHERCUT, C.P.A. CARL F. REITZ, C.P.A. WARREN W. YOUNG, C.P.A.

May 15, 2006

To the Board of Commissioners County of Alpena Alpena, Michigan

We have audited the financial statements of the County of Alpena, Michigan for the year ended December 31, 2005, and have issued our report thereon dated May 15, 2006. Professional standards require that we provide you with the following information related to our audit.

## Our Responsibility Under U.S. Generally Accepted Auditing Standards and Government Audit Standards

As stated in our engagement letter dated February 10, 2006, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute, assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered the County of Alpena's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

As part of obtaining reasonable assurance about whether the County of Alpena's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with OMB Circular A-133, we examined, on a test basis, evidence about the County of Alpena's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* applicable to each of its major federal programs for the purpose of expressing an opinion on the County of Alpena's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the County of Alpena's compliance with those requirements.

#### **Significant Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by County of Alpena are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended December 31, 2005. We noted no transactions entered into by the governmental unit during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### **Accounting Estimates**

Accounting estimates are an integral part of the basic financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. Management's estimate of the useful lives of fixed assets for depreciation purposes is based on historical information and industry estimates. We evaluated the assumptions used to develop depreciation expense in determining that it is reasonable in relation to the basic financial statements taken as a whole.

#### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the governmental unit's financial reporting process (that is, cause future financial statement to be materially misstated). In our judgment, none of the adjustments we proposed, whether recorded or unrecorded by the County of Alpena, either individually or in the aggregate, indicate matters that could have a significant effect on the County of Alpena's financial reporting process.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's basic financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the County of Alpena's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### **Reportable Conditions**

Reportable conditions involve matters coming to our attention, under standards established by the American Institute of Certified Public Accountants, relating to significant deficiencies in the design or operations of the internal control structure that, in our judgment, could adversely affect the ability to record, process, summarize, and report financial data consistent with the assertions of management in the basic of financial statements. Our consideration of the internal control structure would not necessarily disclose all matters that might be reportable conditions. However, none of the reportable conditions described below is believed to be a material weakness.

#### **Imprest Checking Accounts**

As part of their arrangement to operate independently from the County, several component units have established their own imprest checking accounts. These accounts are to be maintained with a predetermined balance and all checks issued are to be reflected on a voucher drawn from funds on hand with the County Clerk's office. We believe that the balances deposited in these accounts should not be increased without knowledge and approval from the County. In addition, as part of the monthly bank reconciliation process all component units should account for these funds and balance with the County Treasurer. We have detected certain component units with amounts well in excess of the stated imprest amount. Either the accounting entry should be changed to reflect the true balance held in the imprest account or the excess amount should be returned to the County.

#### **Other Matters**

- 1. **Recent Pronouncements.** The Governmental Accounting Standards Board and Michigan Department of Treasury, in its continuing process of updating the accounting principles that all governments must adhere to, has issued the following recent pronouncements that will have an impact on the way the County of Alpena maintains its financial records:
  - **A. GASB Statement No. 47 Accounting for Termination Benefits.** This statement establishes accounting standards for termination benefits. In financial statements prepared on an accrual basis of accounting, employers should recognize a liability and expense for voluntary termination benefits (for example, early retirement incentives) when the offer is accepted and the amount can be estimated. In financial statements prepared on the modified accrual basis of accounting, liabilities and expenditures for termination befits should be recognized to the extent the liabilities are normally expected to be liquidated with expendable available financial resources. The requirements of this statement are effective for financial statements of the County of Alpena, Michigan for the year ended December 31, 2006.
  - B. GASB Statement No. 46 Net Assets Restricted by Enabling Legislation. This statement clarifies that a legally enforceable enabling legislation restriction is one that a government is required to disclose the portion of net total assets that is restricted. The requirements of this statement are effective for financial statements of the County of Alpena for the year ended December 31, 2006.

- C. GASB Statement No. 45 Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This statement will require governmental units to record the cost of benefits (such as health insurance, life insurance, etc) in the periods when the related services are received by the employer if these benefits are not provided for through a pension plan. This will require the County to accrue and report an actuarially computed liability for any future postemployment benefit other than pensions. The requirements of this statement are effective for financial statements of the County of Alpena for the year ended December 31, 2008.
- 2. **Issues Likely to Impact Local Governmental Units.** Over the past couple of years, and potentially for a few years beyond, the County of Alpena will be impacted by a number of significant financial issues. With the decline in the economy of the State of Michigan, financial markets, and declining tax collections, local governmental units are likely to see a continued reduction in State appropriations and payment in lieu of tax obligations (PILT). In addition, the number of homeowners who have eliminated their use of telephone landlines and opting to use cellphones only, continues to decrease the County's ability to generate 911 surcharge revenue. Also, because pension contributions are based upon actuarial assumptions of the pension fund's asset base and earnings, any sustained downturn in the financial markets would most likely require increased contributions. Unrelated to the financial markets, the cost of health insurance premiums will most likely continue rising at double digit rates. Obviously, local governmental units will need to proceed with financial caution in mind.

We with to thank the staff of the County of Alpena for their assistance during the audit.

This report is intended solely for the information and use of the Board of Commissioners of the County of Alpena, Michigan Department of Treasury, Management, and others within the governmental unit and is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit the distribution of this report, which upon acceptance by County of Alpena, is a matter of public record.

We appreciate the opportunity to serve County of Alpena. If you have any questions, or if we can be of further service, please do not hesitate to contact us.

Straley, Ilsley & Lamp P.C.